

**DRAFT CONSOLIDATED PLAN
ONE-YEAR ACTION PLAN
FOR
FY 2007
(July 1, 2006 – June 30, 2007)**



**Consolidated Community Funding Advisory Committee
(CCFAC)**

Fairfax County, Virginia

**Fairfax County Board of Supervisors Public Hearing
March 13, 2006
4:30 p.m.**

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To request a copy of the Fairfax County Consolidated Plan, obtain a Certification of Consistency with the Consolidated Plan, or for additional information on the County's Community Development program, call the Department of Housing and Community Development, *Public Affairs Office*, at (703) 246-5006 or the *Division of Real Estate Finance and Grants Management*, at (703) 246-5170. The TTY number is: (703) 385-3578. Comments may be sent to Fairfax County Department of Housing and Community Development, 3700 Pender Drive, Fairfax, VA 22030.

Information about the Fairfax County Consolidated Community Funding Pool and the planning process for the Consolidated Plan is being made available through the Internet at:

<http://www.fairfaxcounty.gov/gov/rha/consolidatedplanshomepage.htm>

<http://www.fairfaxcounty.gov/service/ccfp/default.shtm>



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EXECUTIVE SUMMARY

ONE-YEAR ACTION PLAN FOR FY 2007

PURPOSE

The Consolidated Plan is a requirement of the U.S. Department of Housing and Urban Development (HUD) as a condition of receiving funding under certain federal programs. The Consolidated Plan is a 5-year comprehensive planning document that identifies Fairfax County's overall needs for affordable and supportive housing, for homeless shelters and services, for community and economic development, and for building public and private partnerships. The Consolidated Plan also defines the County's strategy, priorities and objectives for addressing identified needs.

A One-Year Action Plan is required for each of the five years of the Consolidated Plan. This One-Year Action Plan For FY 2007 covers the period July 1, 2006, through June 30, 2007, and contains a description of how Fairfax County intends to utilize funds from the programs included in the Consolidated Plan in order to meet the needs identified. This Action Plan incorporates recommendations for the use of the Community Development Block Grant (CDBG), the Home Investment Partnerships Program (HOME) funds, Emergency Shelter Grants (ESG), and Housing Opportunities for Persons with AIDS (HOPWA) funds. The Action Plan lists the projects and activities planned including proposed use of funds by the Fairfax County Redevelopment and Housing Authority (FCRHA) for FY 2007. The goals and objectives that are being addressed through the use of funds are also indicated in this Action Plan.

BACKGROUND

The Fairfax County Board of Supervisors has designated the Consolidated Community Funding Advisory Committee (CCFAC) as the citizen advisory group charged with overseeing the Consolidated Plan process. The CCFAC is also charged with oversight and developing funding priorities for the Consolidated Community Funding Pool (CCFP). The CCFAC oversees all aspects of the CCFP including policies, priorities, and planning and development of evaluation criteria for proposals.

Fairfax County's 5-Year Consolidated Plan for FY 2006-2010 adopted broad goals and objectives to address priority needs with the resources available through the Consolidated Plan. The County's goals and objectives address a broad range of needs pertaining to affordable housing, homelessness, community services, employment and economic opportunities, community development and revitalization, neighborhood preservation, and institutional structures/coordination, monitoring, and evaluation. The full text of these goals and objectives appears in a subsequent section of this plan.

ADDRESSING NEEDS AND GOALS

An estimated \$9 million in federal funds under the Consolidated Plan, and \$9.1 million in federal, state and local funds through the CCFP (which includes \$2 million Consolidated Plan funds), will be available in FY 2007 to provide decent housing, establish and maintain a suitable living environment, and expand economic opportunities, especially for low- and moderate-income persons. Further, HUD has made federal grants to Fairfax County human services organizations that provide services to the County's homeless populations.

For this Action Plan, FY 2007 funding for the Community Development Block Grant (CDBG), Home Investment Partnerships Program (HOME), and Emergency Shelter Grant (ESG) is based on formal notification from HUD of actual grant levels. Funding for the Housing Opportunities for Persons with Aids (HOPWA) program is estimated and actual funding will depend on the final allocation made available to Northern Virginia jurisdictions through the Northern Virginia Regional Commission. The Federal and State Community Services Block Grant (CSBG) and local Fairfax County General Funds included in the Consolidated Community Funding Pool are based on the budget levels for the FY 2007 County Budget which will be approved by the Fairfax County Board of Supervisors on May 1, 2006.

The County will receive funding from the following federal programs administered by HUD.

Community Development Block Grant (CDBG)	\$6,192,316
Home Investment Partnerships Program (HOME)	\$2,457,387
Emergency Shelter Grant (ESG)	\$ 265,611
Housing Opportunities for Persons with Aids (HOPWA)	<u>\$ 180,000</u>
Total	\$9,095,314

An estimated \$9.1 million will be available in the CCFP for funding projects and activities in FY 2007.

CDBG Affordable Housing Funds ¹	\$1,113,445
CDBG Targeted Public Service Funds	\$ 928,847
*Federal and State CSBG Funds	\$ 650,886
*County General Funds	<u>\$6,446,313</u>
Total	\$9,139,491

*These amounts are FY 2006 amounts and will be revised subject to the final federal entitlement amounts for the CSBG program and the appropriation of local General Funds by the Board for FY 2007.

The County's Continuum of Care system includes all of the fundamental components of prevention, outreach, intake and assessment, transitional housing with necessary support and rehabilitative services, and permanent housing or permanent supportive housing. For the federal fiscal year 2005 Continuum of Care funding cycle (for calendar year 2006), HUD awarded \$4,691,468 in multiple grants to the Fairfax-Falls Church Community. The HUD award requires \$774,111 as the County's local match, \$445,136 in State pass-through funds, and \$744,689 in private matching funds. A total of 32 grants, including 31 one-year renewal requests and one new five-year grant, were approved and will be used to address the needs of homeless individuals and families who will be assisted through these Shelter-Plus Care and Supportive Housing projects.

COMMENTS ON ACTION PLAN FROM PUBLIC HEARING AND 30-DAY COMMENT PERIOD

¹ The CDBG fund amounts are based on HUD's FY 2006 allocation. The "Affordable Housing and Targeted Public Service Funds" are CDBG funds allocated to the CCFP to provide funding to eligible Nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax), for projects and activities in accordance with CDBG eligibility criteria and priorities and CCFP priorities approved by the Board of Supervisors.

The Fairfax County Board of Supervisors will hold a public hearing on the draft Consolidated Plan One-Year Action Plan for FY 2007 on March 13, 2006. The 30-day comment period ends on March 20, 2006. The CCFAC will consider these comments at its April 11, 2006 meeting. A summary of these comments will be listed in the Comments Section.

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Abbreviations:	
CCFAC	Consolidated Community Funding Advisory Committee
CCFP	Consolidated Community Funding Pool
CDBG	Community Development Block Grant
CSBG	Community Services Block Grant
ESG	Emergency Shelter Grant
FCRHA	Fairfax County Redevelopment and Housing Authority
HOME	Home Investment Partnerships Program
HOPWA	Housing Opportunities for Persons with AIDS
HUD	U.S. Department of Housing and Urban Development
SAC	Selection Advisory Committee
VHDA	Virginia Housing Development Authority

ONE-YEAR ACTION PLAN USE OF FUNDS FY 2007

INTRODUCTION

Fairfax County's Consolidated Plan combines the broad planning requirements of the National Affordable Housing Act of 1990 with the annual applications and reporting for the following four HUD programs administered locally by the County:

- Community Development Block Grant (CDBG)
- Home Investment Partnerships Program (HOME)
- Emergency Shelter Grant (ESG)
- Housing Opportunities for Persons with AIDS (HOPWA)

The Fairfax County Board of Supervisors has designated the Consolidated Community Funding Advisory Committee (CCFAC) as the citizen advisory group charged with overseeing the Consolidated Plan process. The CCFAC also is charged with developing funding priorities, evaluation criteria, and policies for the Consolidated Community Funding Pool (CCFP), which funds projects that provide for community services and affordable housing development, administration, construction, acquisition, and/or rehabilitation.

The CCFP funding sources include the Federal and State Community Services Block Grant (CSBG), the Fairfax County General Fund, and a portion of the County's Community Development Block Grant. In FY 2001, the CCFP went from a one-year to a two-year funding cycle, whereby the Fairfax County Board of Supervisors will approve CCFP projects for a two-year funding period for FY 2007 - 2008.

The FY 2007 Action Plan incorporates recommendations for the use of CDBG and HOME funds by the Fairfax County Redevelopment and Housing Authority (FCRHA). The CCFAC held a Needs Hearing on November 15, 2005. Subsequent to a Public Hearing by the Board of Supervisors on March 13, 2006 and the end of the comment period is on March 31, 2006, the CCFAC will consider comments received on the draft Action Plan at its meeting April 11, 2006. Subsequently, the CCFAC will forward its recommended Proposed Consolidated Plan One-Year Action Plan for FY 2007 to the Board of Supervisors for approval.

EVENTS LEADING UP TO THE ACTION PLAN

The CCFAC established a work plan and schedule that outlined a number of projects and activities for the period July 1, 2005-June 30, 2006. These projects and activities are highlighted in the following sections.

Needs Hearing: On November 15, 2005, the CCFAC held a Needs Hearing to provide an opportunity for members of the public to address the CCFAC on human services issues.

CCFAC/FCRHA Working Advisory Group: Composed of three CCFAC members and three FCRHA commissioners, plus the FCRHA commissioner who serves on both, the Working Advisory Group assisted the CCFAC in understanding background needed to formulate funding recommendations to the Board of Supervisors by reviewing the

FCRHA Strategic Plan recommendations for funding to be included in the draft proposed FY 2007 One-Year Action Plan prior to release for public comment.

Public Hearing on Draft Proposed Action Plan for FY 2007: The Board of Supervisors will hold a public hearing on March 13, 2006 on the Draft Proposed Consolidated Plan One-Year Action Plan for FY 2007. At the hearing, citizens will have the opportunity to express their views on housing, community development, and community service needs and fair housing issues in the County, as well as comment on the County's community development performance. At the end of the comment period, the CCFAC will consider at its meeting April 11, 2006 all comments received and will forward its recommended Proposed Consolidated Plan One-Year Action Plan for FY 2007 to the Board of Supervisors for approval.

HIGHLIGHTS OF COMMUNITY PROFILE

Fairfax County is established as an Urban county under the code of Virginia, governed by a Board of Supervisors comprised of nine members elected from nine magisterial districts and a chairman elected at-large. The Board of Supervisors appoints the County Executive. The Towns of Herndon, Vienna, and Clifton have elected Mayors and Town Councils and defined areas, but are part of the County and are included in the demographic and other statistical information cited in the Consolidated Plan.

Population - The population of Fairfax County in 2004 was 1,022,300 and there were 370,300 households, with an average size of approximately 2.76 persons per household. This represents an increase of 52,600 since the 2000 census, an average of 1.33% per year. Since 1998, the population increased by 90,848 (9.75%). While this growth rate is smaller in comparison to some other jurisdictions in the region, Fairfax County has 21% of the total population for the Washington Metropolitan Primary Statistical Area. The County's population also reflects a significant level of mobility. In 2003, 10.7% of the residents age 1 and over had moved to Fairfax County within the past year. Current projections for 2010 anticipate the total number of households will be 411,500 (an 11% increase from 2004) and the total number of housing units will be an estimated 419,900 (a 10.9% increase from 2004).

Diversity - Demographically, Fairfax County is increasingly diverse. Minorities comprise over one-third of the County's residents – 38.2% in 2003. This is nearly three times the minority percentage of the population in 1980 and over 50% higher than the percentage in 1990. The percentage of foreign born in the County's total population has grown from 9.1% in 1980 to 28.3% in 2003. Minority membership in the Fairfax County Public Schools increased from 19.5% in 1984-85 to 48.3% in 2004-05. In contrast, diversity in the senior population is increasing, but at a slower rate. In 1980, 6.4% of persons age 65 and older were racial minorities but by 2000 that proportion had doubled to 15.3 %.

Significant waves of immigration have occurred during the past thirty years. Many refugees from Southeast Asia arrived during the 1970's, with continued immigration into the 1990's. Immigration of refugees from Central America began during the 1980's and has continued since 2000. During the 1990's, the number of refugees who emigrated from the Middle East to settle in the County increased. There has also been significant immigration from other countries, particularly Korea, the Indian subcontinent, and some other Asian countries. During the 1990's, the increase in the County's foreign born residents made up 73% of the net increase in total

population. However, Fairfax County's foreign born population comes from a large number of different countries with no one country or group forming a predominant majority.

Cultural diversity in the County is reflected in the fact that more than one-third (34.6%) of Fairfax County residents age 5 and older speak a language other than English at home, although only about 6% do not also use English. Over 100 languages are spoken by students within the public school system, and over 20,000 students participate in the English for Speakers of Other Languages (ESOL) Program.

Age - Since 1980, the percentage of residents under the age of 45 has slowly decreased. In addition, the percentage of persons 65 and older increased from 4.5% in 1980 to 8.4% of the total population in 2003. The elderly are the fastest growing age segment in Fairfax County and are projected to comprise 9.2% of the County's population by the year 2010. It should be noted, however, that while the percentage of children and youth under age 20 decreases slightly, the actual number is projected to increase by over 20,000 from 2005 to 2010.

Since many persons are retired at age 65 and older, the median household income for householders at that age group is lower than that for all householders. In 2002, householders age 65 and older had a median household income of \$59,249 compared to \$85,310 for all households. Increases in median household income for Fairfax County householders age 65 and older have not kept pace with the increases for all households. In 1980, the median household income for householders age 65 and older was 85 percent of that for all households, while in 2002; it was less than 70 percent.²

With an aging population comes the need for assistance with daily living activities. Daily living activities are those activities that an individual would perform to take care of oneself and include bathing, eating, dressing, using bathroom facilities, and walking.³ A 1998 estimate shows that, at that time, 8,750 elderly persons were in need of assistance. The projection for 2010 stands at 13,360 persons.⁴

As the total elderly population increases in Fairfax County so, too, does the need for housing for the elderly. The number of congregate housing units for the elderly stood at 2,768 units in 2000, but the projected need in 2010 is for 4,500 units. Also growing is the need for assisted living beds. Year 2000 figures showed 3,209 beds needed for the elderly, while 2010 figures project a need of 4,200 beds.⁵

In the year 2000, almost 5,000 low-income elderly renters and owners had severe housing cost burdens, paying over 50% of their income toward housing costs.⁶ Activities such as the

² Anticipating the Future, A Discussion of Trends in Fairfax County with a Focus on Seniors, Fairfax County Department of Systems Management for Human Services, Working Paper, November 23, 2004, p. 19.

³ Strategic Plan for Fairfax County, Virginia; Fairfax County Proposed Draft Consolidated Plan Five-Year Plan for FY 2006-2010, Antipoverty Strategy section, Table on Projections for Housing Needs/Long-Term Care Needs for Elderly.

⁴ Strategic Plan for Fairfax County, Virginia; Fairfax County Proposed Draft Consolidated Plan Five-Year Plan for FY 2006-2010, Antipoverty Strategy section, Table on Projections for Housing Needs/Long-Term Care Needs for Elderly.

⁵ Strategic Plan for Fairfax County, Virginia; Fairfax County Proposed Draft Consolidated Plan Five-Year Plan for FY 2006-2010, Antipoverty Strategy section, Table on Projections for Housing Needs/Long-Term Care Needs for Elderly. The projection for assisted living beds makes the assumption that persons age 75 and over are the individuals most likely to live in assisted living facilities.

⁶ Fairfax County Proposed Draft Consolidated Plan Five-Year Plan for FY 2006-2010, Priority Housing Needs section, Elderly Housing Needs subsection.

provision of tenant-based rental assistance for the elderly as well as acquisition and development of housing and facilities designed specifically for seniors will help address these needs.

Income – While Fairfax County has one of the highest median household incomes in the nation (an estimated \$85,310 in 2002 and an estimated \$80,753 in 2003), there were an estimated 44,012 persons living below the poverty level in 2002. That number is larger than the 2002 population in 98 of the 134 local jurisdictions in Virginia.⁷

One indicator of needs of very-low income households in Fairfax County is the dispersal of very-low income renter households who have what is described as “worst case housing problems.” This population consists of renters below 50% of the Median Family Income who have a severe cost burden (meaning over 50% of their income is used for housing costs), have incomplete plumbing facilities, or severe overcrowding (over 1.51 persons per room). With 12,945 such households, Fairfax County has the largest number of renters with worst case housing needs in Virginia.

Based on data from the 2000 Census, high concentrations of renters with worst-case housing problems are found in the Baileys/Seven Corners area, in the portion of the County that runs along Richmond Highway, and in a cluster found along Route I-66. The western portion of the County has very few, if any, very low-income renters with worst-case housing needs.

Education – Overall, Fairfax County residents are highly educated. In 2003 the percent of Fairfax County adults 25 years of age or older who had graduated from high school was 90.7%, and 56.3% of residents had attained at least a bachelor’s degree or higher education. Only 9.3% of Fairfax County residents age 25 or older has less than a completed high school education or equivalency.

Business/Employment – Fairfax County is an attractive location for businesses seeking to establish an office in the Washington, D.C. metropolitan area. In 1998 there were 36,186 businesses located within Fairfax County and 11,892 of these were minority-owned. In 2004, there were six Fortune 500 companies headquartered in the County, 292 foreign-owned businesses, and nearly 300 trade associations. Fairfax County continues to attract technology-based businesses, with over 4,700 such companies already located in the County.

There were over 533,000 jobs in Fairfax County in 2004, and that number continues to grow. Of nearly 554,000 residents in the labor force, more than 52% worked in Fairfax County in 2003. Approximately 22% commuted to work locations outside of Virginia. The Federal Government was the employer for 13% of Fairfax County residents. More than 57% of residents in the labor force are employed in the private for-profit sector and 9% are employed in the private nonprofit sector. In 2003, the percentage of women age 16 or older participating in the labor force was 64.1%. The percentage of women in the labor force has declined slightly from a high point of over 73% in the late 1990’s due, in part, to growth in the number of elderly women who are no longer working as well as to the growing number of immigrant women from cultures where women are less likely to work outside the home. The unemployment rate for 2003 was 2.5%.

Urbanization - The urbanization of the County reflects the change from a suburban bedroom community of the 1960’s and 1970’s to becoming an employment center during the 1980’s. The nonresidential gross floor area in the County doubled from less than 84 million square feet in 1980 to nearly 170 million in 1990. More than 41 million square feet were added during the

⁷ Anticipating the Future, A Discussion of Trends in Fairfax County with a Focus on Seniors, Fairfax County Department of Systems Management for Human Services, Working Paper, November 23, 2004, p. 19.

1990's and over 18.6 million square feet since 2000, bringing the total in 2003 to nearly 230 million square feet. In 2003, nearly 45% of nonresidential use (almost 103 million square feet) was for office space, 21% was retail, less than 18% was for industrial use, and 16.3% was for institutional use, which is now the smallest category.

In 2003, office and retail uses account for nearly 66% of the total nonresidential square footage, but only 9,990 acres, or 4.4% of the total land area, is zoned for commercial uses. The relative concentration of this development contributes to traffic congestion, and the lack of sufficient public transportation to many of the business, commercial, and employment centers in the County compounds the problem. Transportation, or the lack of adequate public transit, is one of the issues most frequently mentioned in community needs assessments, whether from citizens generally, or from groups focused more on the lower-income and disabled populations. As growth increases in the outer parts of the County (south and west), these problems become more pronounced, since public transportation to these areas is extremely limited or nonexistent.

From 1980 to 1990, the supply of vacant zoned land in the county decreased from 75,550 acres to 45,042 acres, and by 2004 the vacant acreage had decreased to 24,307 acres, or 10.7% of developable land in the County. Over 57% of the useable land in the County is zoned for residential purposes, with 8.5% in commercial or industrial use, and nearly 23% in various public uses, including parks and recreation. The remaining 11.3% of the County's land is vacant or in natural uses. Much of the remaining vacant land is in the western part and along the southwestern boundary of the County, large portions of which is in environmentally sensitive areas and protected watersheds.

Increased density is also reflected in residential development. Prior to 1980, single-family homes were the predominant housing type, with a significant number of multi-family units built during the 1970's. Since 1980, production of townhouses and multi-family developments has increased more rapidly, accounting for nearly half of all housing units in 2000. By 2010, single-family homes are forecast to account for only 48% of housing units, while townhouse and multi-family units will each account for about 26% of all housing units.

COMMUNITY DEVELOPMENT AND NEIGHBORHOOD PRESERVATION

CDBG Neighborhood Revitalization Strategy

The Investing in Communities Program (ICP) was developed and has been available countywide but targeted to County-designated Revitalization Districts and Areas and adjacent neighborhoods. Effective community development requires economically healthy commercial activity centers linked to vibrant neighborhoods. The ICP seeks to stimulate and leverage private sector investment to improve public infrastructure, promote new business development and retain existing businesses to create jobs for community residents, reduce blight, enhance livability, and bolster the tax base.

Fairfax County is engaged in a variety of initiatives designed to revitalize and sustain the economic vitality and quality of life in older commercial centers and adjacent neighborhoods. Through a public/private partnership approach, the County works to improve economic conditions and encourage private and public investment and reinvestment in seven older commercial areas.

The goal of Fairfax County's Revitalization program as adopted by the Board of Supervisors is as follows: "Fairfax County should encourage and facilitate the revitalization of older

commercial and residential areas of the County where present conditions warrant. Revitalization initiatives should encourage business development, promote public and private investment and reinvestment and seek to prevent or eliminate the negative effects of deteriorating commercial and industrial areas. Revitalization efforts should work in concert with other community programs and infrastructure improvements and strive to foster a sense of place unique to each area, thereby contributing to the social and economic well being of the community and the County.” (Fairfax County Comprehensive Plan: Policy Plan, Revitalization, and 2002 Edition, amended through August 5, 2002.)

The Board of Supervisors has designated the following areas as Commercial Revitalization Districts and Areas:

Commercial Revitalization Districts (CRD):

- Annandale
- Bailey’s Crossroads/Seven Corners
- McLean
- Richmond Highway
- Central Springfield

Commercial Revitalization Areas (CRA):

- Lake Anne
- Merrifield

Both CRDs and CRAs identify areas of the County in need of revitalization. The main distinction between the two designations is that a CRD provides zoning flexibility through a special overlay district. See www.fairfaxcounty.gov/business/revitalization for more information on Revitalization in Fairfax County.

Fairfax County’s Revitalization Program focuses on older business centers and their surrounding residential neighborhoods that have experienced physical and economic decline. Working closely with community revitalization groups in a public-private collaborative effort, the program assists areas in their return to neighborhood stability and economic competitiveness. This Neighborhood Revitalization Strategy will address four specific areas: Annandale, Baileys Crossroads & Seven Corners, Richmond Highway, and Springfield. Three additional revitalization areas designated by the Board of Supervisors are not included as Neighborhood Revitalization Strategy Areas: the Lake Anne Commercial Revitalization Area, Merrifield Commercial Revitalization Area and McLean Commercial Revitalization District. To be eligible as a Neighborhood Revitalization Strategy Area, CDBG regulations state that the designated area must be primarily residential and, for Fairfax County, contain a percentage of low- and moderate-income residents that is not less than 51 percent. These three areas did not meet the low- and moderate-income residential criterion.

The ICP Program seeks to stimulate and leverage private-sector investment to improve public infrastructure, promote new business development and retain existing businesses to create jobs for community residents, reduce blight, enhance livability, and bolster the tax base. One of the funding sources for the ICP is the Community Development Block Grant (CDBG) program, which is administered by HUD to promote the revitalization of neighborhoods, the expansion of affordable housing and the increase of economic opportunities.

The County is awaiting approval of the CDBG Neighborhood Revitalization Strategy Areas from HUD.

HOUSING AND COMMUNITY DEVELOPMENT RESOURCES

HOUSING AND COMMUNITY DEVELOPMENT RESOURCES EXPECTED TO BE AVAILABLE Fairfax County, Virginia (see Appendix D for detailed descriptions of resources)			
FEDERAL RESOURCES	STATE RESOURCES	LOCAL GOVERNMENT RESOURCES	PRIVATE RESOURCES
Home Investment Partnerships Program (HOME)	Virginia Housing Development Authority (VHDA) Loans and Grants	Consolidated Community Funding Pool (CCFP)	Financial Institutions
HOPE for Youth	Virginia Housing Partnership Fund	County Funds (including Housing Trust Fund)	Private Developers
Community Development Block Grant (CDBG)	Homeless Intervention Program	Affordable Housing Partnership Fund	Other Private Businesses
CDBG Section 108 loans	Sponsoring Partnerships and Revitalizing Communities Program (SPARC)	Fairfax County Moderate Income Rental Program	Nonprofit Housing Development Corporations
Emergency Shelter Grants (ESG)	State Tax Credit for Elderly/Disabled Housing	Business Assistance/Loan Programs	Nonprofit Service Organizations
Housing Opportunities for Persons with AIDS (HOPWA)		Revitalization Loan Program	
Public Housing Operating Subsidy		Home Improvement Loan Program	
Capital Fund Grant Program		Home Repair for the Elderly Program	
Community Services Block Grant (CSBG)		Blight Abatement Program	
Department of Energy (DOE) /Other Energy Programs		Homeownership Assistance Program	
Lead-Based Paint Abatement		Emergency Housing and Shelter Program	
Low-Income Housing Tax Credits		Emergency Assistance Program	
Preservation Programs		Homeless Prevention Program	
Housing Choice Voucher Program		The Penny for Affordable Housing Fund	
Housing Choice Voucher Homeownership Program			
Neighborhood Networks Grant (HUD)			
Supportive Housing for Persons with Disabilities (Section 811)			
Supportive Housing of the Elderly (Section 202)			
Surplus Housing for Use to Assist the Homeless			
Supportive Housing Program (SHP)			
Shelter Plus Care			

LEVERAGING AND MATCH

A variety of sources are used to leverage funds. Both private and nonprofit developers (including the FCRHA) utilize Low-Income Housing Tax Credits, VHDA financing, and Virginia Housing Fund, as well as private financing. The FCRHA uses proceeds of its own revenue bonds as well as grants and loans. The Fairfax County Department of Housing and Community Development has worked with the Northern Virginia Community Development Corporation, the Virginia Housing Development Authority, various banks and private investors to structure projects involving as many as 12 or more sources of funding. Section 108 loans and revolving loan funds from the Housing Trust Fund or FCRHA development accounts are also used. The match for operational programs, such as the emergency shelter programs, transitional housing, housing counseling, education and training programs, and emergency homelessness prevention funds is appropriated in the applicable agency budget. A combination of federal, State, and local funds are frequently involved.

PUBLIC LAND OR PROPERTY TO BE UTILIZED

The FCRHA is empowered under Title 36 of the Code of Virginia to acquire and own real property. A number of projects are currently in various stages of development on land owned or being acquired by the FCRHA. Little River Glen III, which will be 90 units of assisted living, is expected to be in phase I construction in 2006, and a 60-unit expansion of the Lewinsville assisted living community is in the design phase.

SPECIFIC GOALS AND OBJECTIVES IN THE 5-YEAR PLAN FOR FY 2006-2010

The CCFAC has identified specific goals and objectives for each of the major program sections of the 5-Year Consolidated Plan. These goals and objectives have been assigned letters and numbers as follows so that they can be identified in the matrix used in the subsequent section of this Plan to summarize the proposed FY 2007 programs and activities in relation to the goals and objectives of the 5-Year Consolidated Plan.

A. AFFORDABLE HOUSING GOAL

Preserve existing affordable housing and increase the availability of affordable, permanent and supportive housing, both rental and homeownership, which is accessible and in close proximity to employment opportunities and transportation, and which promotes fair housing throughout Fairfax County.

Objectives

1. Support the County's Comprehensive Plan goal to preserve the existing housing supply and to increase the supply of affordable housing, including supportive housing and homeownership opportunities, to meet the range of housing needs in the County.
2. Assist in the preservation of at least 1000 units of affordable housing before the end of Fiscal Year 2007 to meet the challenge of preserving the County's diminishing supply of affordable housing.
3. Increase the coordination between the housing needs and the supportive service needs of special populations such as the independent elderly, the disabled elderly, non-elderly persons with disabilities of all kinds, and at-risk children and youth.

4. Support housing development and preservation activities and policies that are consistent with the Consolidated Plan household priorities, particularly for publicly assisted units, and encourage housing developments that are accessible to employment centers and community and transportation services.
5. Encourage and support strategies that preserve the County's affordable rental housing stock, including Section 8 rental units having the potential to be lost from the affordable housing inventory due to owners' prepayment out of the Section 8 program.
6. Encourage, support and evaluate County strategies and community efforts annually to maximize affordable and fair housing choices for residents and to determine if the County is making progress or losing ground.
7. Support expansion of the successful Housing Choice Voucher Homeownership Program and ensure residents are able to effectively utilize vouchers to purchase units under the County's First Time Homebuyer's Program.
8. Emphasize the vital link between having a range of affordable housing and the employment base and economy of the County.
9. Promote the development of affordable and accessible housing in both mixed-use centers and existing residential areas, as appropriate, in an effort to diversify the housing stock and expand lower cost housing options.
10. Enhance opportunities to County residents to live in proximity to their workplace and/or in proximity to mass transit.
11. Encourage the creation of accessory dwelling units as a means of increasing the supply and distribution of safe and decent affordable housing.

B. HOMELESSNESS GOAL

In order to prevent and end homelessness: strengthen individual and family stability by providing a range of services and facilities, including emergency, transitional, and permanent, affordable, supportive, safe and accessible housing.

Objectives

1. Develop additional and/or alternative resources and strategies to maintain a coordinated system of appropriate accessible housing options, programs, supportive services, enhanced job training, and employment so that homeless persons can obtain permanent housing and maintain self-sufficiency.
2. Implement a communication strategy which educates and raises public awareness, facilitates interagency collaboration and advocates for the needs of homeless persons.
3. Maintain emergency and preventive assistance services to reduce the risk of homelessness.
4. Develop and enhance initiatives to prevent and end chronic homelessness.

5. Increase housing opportunities available to chronically homeless persons including, but not limited to, single room occupancy units, safe havens, and alternative housing.
6. Develop solutions for homeless issues by expanding the level of expertise and coordination within the community.
7. Develop sufficient and sustainable resources to support homeless services and programs.
8. Monitor the incidence of homelessness annually and assess progress in ending homelessness.
9. Overcome barriers associated with delivery of supportive services to homeless persons (e.g., reliable contact information or coordination of client services among various providers).

C. COMMUNITY DEVELOPMENT GOALS

1. Community Services Goal

Maintain and strengthen a safe, healthy and vibrant community through a human service system that is responsive to all populations and their diverse needs including children, the elderly, persons with disabilities, or those with other special needs, with emphasis on benefiting low and moderate income persons and families.

Objectives

- 1.1 Promote healthy, positive child and youth development through a community support system that meets the diverse needs of all children and provides positive alternatives that help in the prevention of gang activity.
- 1.2 Identify gaps and develop strategies to meet critical current and emerging service needs in the community.
- 1.3 Encourage and support a coordinated public and private network of community services that fosters stability and maximizes independence of individuals and families.
- 1.4 Promote a human service system that ensures residents are able to meet basic and emergency human needs, that emphasizes prevention and early intervention to minimize crises and that preserves individual and family stability.
- 1.5 Encourage best practices, sensitivity to cultural differences and enhanced performances in service delivery to ensure residents receive high quality services as needed.

2. Employment and Economic Opportunities Goal

Reduce poverty and foster self-sufficiency by using public and private resources to provide essential training and support services, and by encouraging employment opportunities and development of business.

Objectives

- 2.1 Strengthen current job skill training and employment programs to prepare potential workers for better job opportunities and strengthen communication and partnerships with employers to remove barriers and to improve access to and increase the number of job placements in enhanced employment, especially for families with low income.
 - 2.2 Promote training and educational opportunities for workers to gain skills necessary for jobs that provide wages for individuals and families to be self-sufficient and that support family stability.
 - 2.3 Strengthen the provision and flexibility of supportive services for individuals to begin new jobs or continue in existing jobs by ensuring they have access to affordable child care, disabled adult and elderly care, transportation, English as a Second Language programs and/or other needed support.
 - 2.4 Support community efforts in the development and assistance to micro-enterprises and small businesses to reduce small business failures and to retain and create more jobs.
 - 2.5 Ensure that the commercial revitalization program serves as a resource to achieve a portion of these objectives.
3. Neighborhood Preservation, Residential and Commercial Revitalization Goal

In commercial and residential areas that are vulnerable to instability, facilitate reinvestment, encourage business development, promote public and private investment and reinvestment, preserve affordable housing and prevent or eliminate the negative effects of disinvestment.

Objectives

- 3.1 Develop strategies of prevention and early intervention in communities in danger of deterioration to reduce the need for greater community investment and improvements in the future.
- 3.2 Review existing plans for Conservation Areas, Redevelopment Areas, residential Revitalization Areas, Commercial Revitalization Districts, Commercial Revitalization Areas and Neighborhood Strategy Areas to promote a comprehensive and coordinated approach to meeting community development needs while maintaining the affordable housing stock and the unique character of each community.⁸

⁸ Conservation and Redevelopment areas are neighborhoods that have been identified by the Board of Supervisors as in need of preservation, rehabilitation, or reconstruction, and for which a Conservation or Redevelopment Plan has been formally adopted by the Board of Supervisors. This enables the FCRHA to undertake specific activities in that neighborhood. A “Redevelopment Area” is appropriate for those areas characterized by conditions of blight and deterioration, and other conditions preventing proper development which require major land acquisition, clearance and reconstruction. “Conservation Areas” are characterized by less severe conditions of blight and deterioration than Redevelopment Areas, and the emphasis is on preserving and improving most existing land uses and buildings. A “Rehabilitation District” is used for areas adjacent to approved Conservation Areas that are deteriorating, or may deteriorate, and the FCRHA may take action to prevent further deterioration and the spread of blight. There are 12 designated Conservation Areas, three designated Redevelopment Areas, and three Rehabilitation Districts in the County.

- 3.3 Build on community strengths and involve the residents in decision making on needs, priorities, plans, improvements, and solutions to community concerns; in cooperation with the Strengthening Neighborhoods and Building Community (SNBC) Strategy Team.

D. INSTITUTIONAL STRUCTURES/COORDINATION, MONITORING AND EVALUATION GOAL

Ensure broad community input throughout the development and implementation of the Consolidated Plan, build public/private partnerships to implement the Plan, and monitor and evaluate the goals, strategies and program outcomes.

Objectives

1. Implement the Citizen Participation Plan and monitor and evaluate the effectiveness of community outreach and education on community needs, plans and priorities; funded programs and results; and the effectiveness of the citizen participation process under the Consolidated Plan.
2. Identify and pursue new resources and partnerships within the community and continue to strengthen capacity and coordination among County agencies and service programs to support the Consolidated Plan goals, objectives, strategies and annual action plans.
3. Emphasize expanding the capacity of private nonprofit agencies to meet community needs through the provision and identification of training, technical assistance, mentoring and leveraging of resources provided by the County.
4. Promote broad assessment, awareness and understanding of community needs. Emphasize outreach efforts to those who may be neediest in the population and least able to access community services. Monitor changes in the community and associated services needs and alter service delivery as warranted.
5. Monitor the performance of programs and projects funded through the Consolidated Community Funding Pool, as well as the overall community impact. Develop and implement strategies for enhanced performance and benefit to the community, such as projects may not be refunded in subsequent years if performance objectives are not achieved.

FEDERAL RESOURCES TO BE APPLIED IN FY 2007

For this Action Plan, FY 2007 funding for the CDBG, HOME, and ESG is based on formal notification from HUD of grant levels. Funding for the HOPWA program is estimated at the revised current year level, but actual funding will depend on the final allocation made available to Northern Virginia jurisdictions through the Northern Virginia Regional Commission.

The federal funding expected to be received by Fairfax County for fiscal year 2007 totals \$9,095,314. The projects included in the draft Proposed One-Year Action Plan is listed in the following matrix. No float-funded activities are planned in the program year.

FEDERAL RESOURCES TO BE APPLIED IN FY 2007

Project/Activity	Goals & Objectives	FY 2007			
		CDBG	HOME	ESG	HOPWA
Project ID - #1 Payment on Section 108 Loans: Annual payments on five loans under Section 108 of the Housing and Community Development Act of 1974, as amended. Funding through four of the loans has been used by the FCRHA for affordable housing development and preservation, and for the reconstruction of Washington Plaza in Reston. The fifth loan, to the County, is being used for road and storm drainage improvements in five Conservation Areas: Bailey's, Fairhaven, Gum Springs, James Lee, and Jefferson Manor. Loan applications were approved by the Board of Supervisors, who pledged future CDBG funds for the payment of annual interest and principal premiums due on the notes. Priority Need – Other Performance Indicator - N/A CDBG Citation – 570.703 (c) CDBG National Objective - LMH Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: N/A Matrix Code: 19F Purpose*: N/A	Affordable Housing (A) 1, 2, 5 Community Development (A) 3.1, 3.2	\$1,098,656			
Project ID - #2 Fair Housing: These funds will be used by the County's Human Rights Commission to contract for fair housing testing in the areas of real estate sales and lending, as well as to follow up previous rounds of testing. Priority Need – Planning/Administration Performance Indicator – Number of sales and lending tests; number of individuals trained; number of cases remedied CDBG Citation - 570.206 (e) CDBG National Objective – N/A Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: N/A Matrix Code: 21D Purpose: N/A	Affordable Housing (A) 1, 2, 3, 4	\$ 57,514	\$ 21,928		
Project ID - #3 Planning (Programs and Compliance): Continued funding to provide for planning and implementation of the County's housing and community development programs. Funding is required to meet CDBG and HOME regulations, local procedures, to prepare and process the County's Consolidated Plan and related citizen participation and public input processes, prepare community plans and implement housing and community development projects, as well as identifying and pursuing other non-entitlement funding to implement projects. Funding provides for salaries and fringe benefits for four full-time positions, plus related operating costs. Priority Need – Planning/Administration Performance Indicator – See all projects CDBG Citation - 570.205 (a) CDBG National Objective – N/A Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: N/A Matrix Code: 20 Purpose: N/A	Plan Implementation (D) 1, 2, 3, 4, 5	\$ 411,970			
Project ID - #4 General Administration: Continued funding for the general administration of the County's CDBG- and HOME-funded programs and projects, as well as projects funded under the Section 108 and Economic Development Initiative.	Plan Implementation (D) 1, 2, 3, 4, 5	\$ 744,923			

Project/Activity	Goals & Objectives	FY 2007			
		CDBG	HOME	ESG	HOPWA
<p>Funding provides for administration of housing and community development programs and projects, including contract management for projects and programs funded through the Consolidated Community Funding Pool, required local, state, and federal reports and preparation of documents, provision of technical assistance, financial management, and administrative and professional support to the CCFAC and various citizen participation processes. Funding provides for salaries and fringe benefits for seven full-time positions and one half-time limited term position, plus related operating costs.</p> <p>Priority Need – Planning/Administration Performance Indicator – Number of expenditure timeliness tests met, number of projects monitored for compliance CDBG Citation - 570.206 (a) CDBG National Objective – N/A Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: N/A Matrix Code: 21A Purpose: N/A</p>					
<p>Project ID - #5 HOME Administration: Under the HOME Program, local jurisdictions may designate 10% of the HOME grant for administrative costs. Included in this limit is the \$21,928 in HOME funds proposed for Fair Housing activities. The balance of the administrative funds will be used to support the operation of the HOME Program and the projects receiving HOME funding. Proposed funding provides for salaries and fringe benefits for one full-time position and two full-time limited term positions, plus related operating and equipment costs and eligible preliminary costs related to the planning and design of housing development proposed by the FCRHA.</p> <p>Priority Need – Planning/Administration Performance Indicator – See all Projects CDBG Citation –N/A CDBG National Objective – N/A Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: N/A Matrix Code:19A Purpose: N/A</p>	Plan Implementation (D) 1, 2, 3, 4, 5		\$ 219,336		
<p>Project ID - #6 Affordable Housing Fund: An allocation to the Consolidated Community Funding Pool (CCFP) to provide funding to eligible Nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax) for the provision, development and preservation of affordable housing in accordance with CDBG eligibility criteria and priorities and the CCFP priorities adopted by the Board of Supervisors. Appropriations for specific programs and projects are made by the Board of Supervisors following a formal Request for Proposals through the CCFP.</p> <p>Priority Need – Rental Housing Performance Indicator – Number of Households Assisted CDBG Citation – See pages 11 to 14 CDBG National Objective - See pages 28 Start Date – 07/01/06 Completion Date – 06/30/07 Other Purposes: County General Funds (see page 28) and leveraging by funded nonprofits (approx. \$2.0 million- Affordable Housing Fund and Targeted Public Services Fund) Matrix Code: (See page 28) Purpose: (See page 28)</p>	Affordable Housing (A) 1, 2, 5	\$1,113,445			

Project/Activity	Goals & Objectives	FY 2007			
		CDBG	HOME	ESG	HOPWA
Project ID - #7 Targeted Public Services: An allocation to the Consolidated Community Funding Pool (CCFP), determined by a HUD-required limit of 15% of CDBG award, to be used for Targeted Public Services. Funds are provided for CCFP awards to eligible Nonprofit corporations or CDBG Participating Jurisdictions (Towns of Clifton, Herndon, and Vienna, and the City of Fairfax) for the delivery of public services in accordance with CDBG eligibility criteria and priorities and the CCFP priorities adopted by the Board of Supervisors. Appropriations for specific programs and projects are made by the Board of Supervisors following a formal Request for Proposals through the CCFP process. Priority Need – Public Services Performance Indicator – Number of Households Assisted CDBG Citation - 570.201 (e) CDBG National Objective - See page 28 Start Date – 07/01/06 Completion Date – 06/30/07 Other Purposes: County General Funds (see page 28) and leveraging by funded nonprofits (approx. \$2.0 million- Affordable Housing Fund and Targeted Public Services Fund) Matrix Code: (See page 28) Purpose: (See page 28)	Homelessness (B) 1, 2, 3, 4 Community Development (A) 1.1, 1.2, 1.3, 1.4, 1.5	\$ 928,847			
Project ID - #7 Lewinsville Assisted Living: These funds will be used to develop 60 units of assisted living plus expand the senior recreation facility and the adult day care center. Priority Need – Rental Housing Performance Indicator – Number of households assisted CDBG Citation - 570.201 (a) CDBG National Objective – LMH 570.201 (c) Start Date – 07/01/05 Completion Date – 06/30/06 Other Resources: County General Funds Matrix Code: 01 Purpose: Senior housing and recreation facilities	Affordable Housing (A) 1, 2, 5	\$ 101,876	\$ 760,000		
Project ID - #8 Home Repair for the Elderly Program: Continued funding of the Home Repair for the Elderly Program (HREP) which provides minor repairs at no cost to the homeowner for an estimated 100 homes of eligible low-income elderly or disabled persons. The HREP provides up to about one week of work and \$500 in material expenses by the HREP crew. Proposed funding provides for salaries and fringe benefits for five full-time positions (HREP crew and clerical support), plus related operating and equipment costs. These funds are supplemented by County funds generated from payments on loans through the Home Improvement Loan Program for the costs of outside contracting and materials. Priority Need – Owner – Occupied Housing Performance Indicator - Number of home repaired for elderly/disabled CDBG Citation - 570.202 (a) CDBG National Objective - LMH Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: N/A Matrix Code: 14A Purpose: N/A	Affordable Housing (A) 1	\$ 312,798			
Project ID - #9 Tenant Based Rental Assistance: Continuation of rental assistance for 48 elderly households. Also, to expand the program to provide rental assistance to	Affordable Housing (A) 1, 2, 5				

Project/Activity	Goals & Objectives	FY 2007			
		CDBG	HOME	ESG	HOPWA
<p>help families and persons to transition from homelessness and transitional housing to permanent housing.</p> <p>Priority Need – Rental Housing</p> <p>Performance Indicator – Number of households Assisted</p> <p>CDBG Citation – N/A CDBG National Objective - N/A</p> <p>Start Date – 07/01/06 Completion Date – 06/30/07</p> <p>Other Resources: N/A</p> <p>Matrix Code: 31F Purpose: N/A</p>			\$ 720,059		
<p><u>Project ID - #10 Woodley Hills Community Center Rehab/Replacement:</u> Funding will allow some limited improvements to the community center and park site, including some roadways. There is also a need to begin a feasibility study and design for rehabilitation or replacement of the existing facility to include use as an emergency shelter for the Woodley Hills mobile home park residents.</p> <p>Priority Need – Public Facilities</p> <p>Performance Indicator – Number of neighborhood facility improvements</p> <p>CDBG Citation – 570.201 (c) CDBG National Objective - LMC</p> <p>Start Date – 07/01/06 Completion Date – 06/30/07</p> <p>Matrix Code: 03 Purpose: N/A</p>	Community Development (A) 1.2, 1.3	\$ 100,000			
<p><u>Project ID - #11 Rehabilitation of FCRHA Properties:</u> Funding will be used to rehab FCRP residential properties and group homes to maintain safety and quality of life. Funds have been earmarked for retrofitting and/or production of housing and facilities for physically and/or mentally disabled.</p> <p>Priority Need – Rental Housing</p> <p>Performance Indicator – Number of units rehabbed; number households with improved housing</p> <p>CDBG Citation - 570.202 (a) CDBG National Objective - LMH</p> <p>Start Date – 07/01/06 Completion Date – 06/30/07</p> <p>Other Resources:</p> <p>Matrix Code: 14D Purpose:</p>	Affordable Housing (A) 1, 2 Community Development (C) 1.1, 1.2, 1.3, 1.4, 1.5	\$ 500,000			
<p><u>Project ID - #12 Homeownership Program:</u> Proposed funding provides for salaries and fringe benefits to support three full-time and one full-time limited-term positions involved in homeownership activities. The positions provide support to the First-Time Homebuyer and the Moderate Income Direct Sales Programs. Duties include application intake/data entry, waiting list maintenance, application processing, certifying applicant eligibility, marketing and conducting lotteries for new and resale units, establishing resale prices, monitoring second trust loans, conducting required annual occupancy certifications, dissemination of program information, providing educational programs and/or counseling for applicants/homeowners and assistance to homebuyers and builder sales staff. This program will enable assistance to families in approximately 200 homes and 630 families on the waiting list of certified eligible applicants. The number of households anticipated to be served through orientations and other marketing activities is 2,400.</p> <p>Priority Need – Owner-Occupied Housing</p> <p>Performance Indicator – Number of households Assisted</p> <p>CDBG Citation - 570.201 (k) CDBG National Objective - LMH</p>	Affordable Housing (A) 1	\$ 274,257			

Project/Activity	Goals & Objectives	FY 2007			
		CDBG	HOME	ESG	HOPWA
Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: State Programs, County ADU and MID's Programs, & CDBG Program (Prior Years) Matrix Code: 05R N/A					
Project ID - #13 Relocation Program/Homeownership Initiatives: Proposed funding provides for salaries and fringe benefits to support two full-time and one full-time limited term positions to provide federally mandated relocation and advisory services to approximately 1000 persons affected by the County and FCRHA programs. Also, continued support for staff to develop and implement FCRHA homeownership initiatives. Relocation reviews will be completed as required on CDBG, Home and Section 108 loan funded projects and relocation activity performed by Nonprofit organizations. Technical assistance may be given to landlords, developers, and tenants of preservation projects and rehabilitation projects. Ongoing activity's will also will include the Homeownership Education Counseling for First Time Homebuyers, the Housing Choice Voucher Homeownership Program, the Down payment and Closing Costs Assistance Program, a County Affordable Dwelling Unit Foreclosure Program, and a Purchase Rehabilitation Program for the County. Priority Need – Other Performance Indicator – Number of Households Assisted CDBG Citation - 570.201 (i) CDBG National Objective - LMH Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: Private Owners Matrix Code: 08 Purpose: N/A	Affordable Housing (A) 1	\$ 279,380			
Project ID - #14 American Dream Down Payment Initiative: The goal of this program is to increase the overall homeownership rate, especially among minority groups who have lower rates of homeownership compared to the national average. The FCRHA will coordinate this program with its Homeownership Initiative described above. Priority Need – Owner-Occupied Housing Performance Indicator – Number of Households Assisted CDBG Citation – N/A CDBG National Objective – N/A Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: State Programs Matrix Code: N/A Purpose: N/A	Affordable Housing (A) 1		\$ 44,751		
Project ID - #15 Child Care Center Grant Program: These funds will provide direct grants and technical assistance to low and moderate income homemakers to assist them in developing a childcare business in their homes and possibly include child care centers. The need for child care providers continues to be critical in Fairfax County. It is estimated that these providers will serve 450 children from 400 households. Small grants may be made to family child care providers for play equipment, safety improvements, and other equipment required for such a business. Businesses (family child care providers) are expected to obtain materials focused on improvements to infant care, health and nutrition, literacy and math, and gross motor development. Priority Need – Economic Development Performance Indicator – Number of businesses assisted; number of households	Community Development (C) 2.1, 2.2, 2.3, 2.4	\$ 44,890			

Project/Activity	Goals & Objectives	FY 2007			
		CDBG	HOME	ESG	HOPWA
assisted CDBG Citation – 570.203 CDBG National Objective - LMC Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: Matrix Code: 18C Purpose:					
Project ID - #16 CHDO Set-Aside: The federal HOME regulations require that 15% of the total HOME grant be set-aside for investment in housing to be developed, sponsored, or owned by Nonprofit groups, which have been certified as Community Housing Development Organizations (CHDOs). In recognition of limited resources, as well as the value of collaboration, the FCRHA will act as a catalyst and facilitator, and will pool resources to encourage partnerships with nonprofits in FY 2007 for the development and preservation of affordable housing, that could range from multifamily to homeownership to senior housing. Priority Need – Rental Housing Performance Indicator – Number of Households Assisted CDBG Citation – N/A CDBG National Objective – N/A Start Date – 07/01/06 Completion Date – 06/30/07 Other resources: N/A Matrix Code: N/A Purpose: N/A	Affordable Housing (A) 1, 2, 5		\$ 441,308		
Project ID - #17 Revitalization: Neighborhood: First-Time Homebuyer, Home Improvement, and Property Pride Programs will be used in residential areas adjacent to designated revitalization areas. This funding is anticipated to supplement assistance to approximately 5-10 Fairfax County families with grants for home improvements to Affordable Dwelling Units. Priority Need – Economic Development Performance Indicator – Number of properties improved CDBG Citation – 570.203 CDBG National Objective - LMA Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: County General Funds, see #13 above Matrix Code: 17C, 18A, 18B Purpose: N/A	Community Development (C) 3.1, 3.2, 3.3	\$ 75,000			
Project ID - #18 Revitalization: Neighborhood Business Outreach in Reston/Lake Anne: Funding for a ½ limited term position, with the other ½ funded by Reston Association, to address property maintenance issues, in particular the availability of materials and finishes that are compatible with the original materials to ensure the integrity of neighborhood design and to prevent and reduce blighting influences. Priority Need – Economic Development Performance Indicator – Number of properties improved CDBG Citation – 570.203 CDBG National Objective - LMA Start Date – 07/01/06 Completion Date – 06/30/07 Other Resources: County General Funds Matrix Code: 17C, 18A, 18B Purpose: N/A	Community Development (C) 2.1, 2.2, 2.3, 2.4, 2.5, 3.1, 3.2, 3.3	\$ 31,423			
Project ID - #19 Revitalization: Neighborhood and Business Outreach in Springfield: Funding for one limited-term position and an outreach fund to work closely with county agencies and community-based organizations (CBO's) to address property maintenance issues within the core communities of central Springfield. The	Community Development (C) 2.1, 2.2, 2.3, 2.4, 2.5, 3.1, 3.2, 3.3	\$ 67,337			

Project/Activity	Goals & Objectives	FY 2007			
		CDBG	HOME	ESG	HOPWA
<p>program is designed to build the capacity of CBO's to aid the county in spurring revitalization of these neighborhoods and to reduce actual and potential blight.</p> <p>Priority Need – Economic Development</p> <p>Performance Indicator – Number of properties improved</p> <p>CDBG Citation – 570.203 CDBG National Objective - LMA</p> <p>Start Date – 07/01/06 Completion Date – 06/30/07</p> <p>Other Resources: County General Funds</p> <p>Matrix Code: 17C, 18A, 18B Purpose: N/A</p>					
<p>Project ID - #20 Senior/Disabled Housing: Development/acquisition of housing and facilities designed specifically for the physically and/or mentally disabled and seniors.</p> <p>Priority Need – Rental Housing</p> <p>Performance Indicator – Number of individuals/households assisted</p> <p>CDBG Citation - 570.201 (a) CDBG National Objective – LMH</p> <p>570.201 (c)</p> <p>Start Date – 07/01/07 Completion Date – 06/30/07</p> <p>Other Resources: County General Funds and Private Investment, \$2.1 million</p> <p>HOME (prior years committed to projects)</p> <p>Matrix Code: 01 Purpose: Person w/ Disabilities (and Seniors)</p>	<p>Affordable Housing</p> <p>(A) 1, 2</p> <p>Community Services</p> <p>(C) 1, 2, 3, 4, 5</p>	\$ 50,000	\$ 250,000		
<p>Project ID - #21 Emergency Shelter Grant: Fairfax County operates five full-service emergency shelters for homeless single adults and families. The FY 2007 Emergency Shelter Grant allocation will be used to partially offset shelter operating expenses. The funds received from the ESG program enable Fairfax County to serve more individuals than would otherwise be possible. The shelters are located throughout the County as follows: Embry Rucker Shelter (singles and families) in Reston; Bailey's Community Shelter (singles) in Bailey's Crossroads; Shelter House (families) in Falls Church; Mondloch House (families and disabled individuals) on the Route One corridor (Alexandria); and Eleanor Kennedy Shelter (singles) at Fort Belvoir. The five shelters are operated by Nonprofit agencies under contracts with the Department of Family Services. ESG funding is received by the County through the Department of Housing and Community Development based on expenditures reported by the Department of Family Services for shelter operating expenses.</p> <p>Priority Need – Homeless</p> <p>Performance Indicator – Number of households Assisted</p> <p>CDBG Citation - N/A CDBG National Objective - N/A</p> <p>Start Date – 07/01/06 Completion Date – 06/30/07</p> <p>Other Resources: County General Funds (approx \$4 million)</p> <p>Matrix Code: Purpose: Homeless</p>	<p>Homelessness</p> <p>(B) 1, 2, 3, 4</p>			\$ 265,611	
<p>Project ID - #22 HOPWA: Under federal regulations for the Consolidated Plan, the District of Columbia receives funds through the Housing Opportunities for Persons with AIDS (HOPWA) Program for the entire eligible metropolitan statistical area (EMSA). The funds are sub-allocated to Northern Virginia jurisdictions through the Northern Virginia Regional Commission and administered locally by Northern Virginia Family Services. These funds provide rental assistance for approximately 27 households with persons who are living with AIDS.</p> <p>Priority Need – HIV/AIDS</p>	<p>Homelessness</p> <p>(B) 1, 2, 3, 4</p>				\$ 180,000

Project/Activity	Goals & Objectives	FY 2007			
		CDBG	HOME	ESG	HOPWA
Performance Indicator - CDBG Citation - N/A Start Date – 07/01/06 Other Resources: N/A Matrix Code: 31F	CDBG National Objective – N/A Completion Date – 06/30/07 Purpose: HIV/AIDS				
TOTAL FOR FEDERAL PROGRAMS		\$6,192,316	\$2,457,387	\$ 265,611	\$ 180,000

CCFP FUNDING PRIORITIES AND ALLOCATION PROCESS

A major responsibility of the Consolidated Community Funding Advisory Committee is to develop funding priorities for the Consolidated Community Funding Pool (CCFP). Following an extensive needs assessment and citizen-input process, which was described in the Introduction, the CCFAC established proposed funding priorities according to four Priority Areas. The outcome-focused approach articulates what the funding pool is intended to accomplish and makes it easier for applicants to convey what they expect to achieve through their proposals. On July 25, 2005, the Board of Supervisors approved the following CCFP funding priorities for FY 2007 and FY 2008:

FY 2007 and FY 2008 CCFP Funding Priorities Summary (also see Appendix A)

Funding	Target Funding % Range for the Consolidated Community Funding Pool
Self-Sufficiency- Goal: Families and individuals, including seniors and persons with disabilities, are healthy, stable, and independent.	41 – 49%
Affordable Housing- Goal: Families and individuals, including seniors and people with disabilities, have a home.	25 – 35%
Youth- Goal: Youth have knowledge, skills, and abilities to make safe responsible decisions.	11 – 19%
Basic Needs- Goal: Families and individuals, including seniors and people with disabilities, meet their basic needs.	7 – 13%

The four priority areas and recommended target percentages are not intended to be prescriptive or absolute, but to guide the CCFP applicants and the Selection Advisory Committee which reviews the applications. Applicants determine for themselves which priority area or areas are most relevant to what they propose to achieve, and in some cases, more than one outcome area may be addressed. This approach allows the Selection Advisory Committee to more easily connect individual proposals with the funding priorities approved by the Board of Supervisors.

The funding available through the CCFP is allocated through a competitive Request for Proposals process. The Selection Advisory Committee (SAC) is appointed by the County Executive and is comprised of County citizens. The SAC reviews and ranks the applications and makes final funding recommendations to the Board of Supervisors. In order to maximize the time available for potential applicants to develop proposals and the awards selection process, the formal Request for Proposals was released prior to the release of the Proposed One-Year Action Plan. CCFP proposals for FY 2007 and FY 2008 were received on December 1, 2005. Funding awards for FY 2007 will be made by the Board of Supervisors in May 2006 as part of its action on the County's FY 2007 budget.

CCFP FY 2007 – Projects will be inserted after the approval of the Board of Supervisors May 2006 meeting.

CONTINUUM OF CARE

Fairfax County's Continuum of Care system of programs and services provides all of the fundamental components of prevention, outreach, intake and assessment, transitional housing with necessary support and rehabilitative services, and permanent housing or permanent supportive housing. Although the full complement of services has been developed in Fairfax County, capacity remains an issue. Homeless individuals are still turned away from shelters that are full, and there are significant waiting lists for housing, treatment, and other support services programs. Fairfax County's Continuum of Care system includes homeless services for persons in the City of Fairfax and the City of Falls Church and is illustrated in a chart in Appendix E.

The planning process was restructured in the spring of 2004 to merge the community-based process with the leadership and oversight functions of the County's former Homeless Oversight Committee. The new process is called the Community Planning Collaborative on Homelessness. Several working committees address specific functions and responsibilities, with guidance provided by a Council on Homelessness appointed by the County Executive. During 2005, the Council formed an *ad hoc* Planning Committee to End Homelessness to develop strategies and an action plan to end homelessness in the Fairfax-Falls Church community by 2015. The plan is scheduled to be completed and implementation begun by the fall of 2006.

The Fairfax-Falls Church community's Continuum of Care applications to HUD for 2005 were awarded \$4,691,468 in HUD funds for one- to five-year grants. Funding includes the approval of a new Shelter-Plus Care grant application and the one-year renewals of six other Shelter-Plus Care projects. Twenty-five Supportive Housing Program grants were each renewed for one year. The new Shelter Plus Care grant will provide five years of rental subsidy for four chronically homeless individuals and the Shelter-Plus Care grant renewals will provide continued permanent supportive housing for 62 adults with disabling conditions. All Shelter-Plus Care grants are now renewed annually by HUD after the initial five-year grant period. The Supportive Housing renewal grants also requested funding for one year in accordance with HUD guidance in order to provide continued funding for currently existing services, including permanent supportive housing for 62 homeless individuals with mental illness or dual-diagnosis, eight safe haven beds for vulnerable homeless adults with serious mental illness, four units of permanent supportive housing for five families with an adult who has a disability, five units of transitional housing serving 11 single adults, 16 beds of transitional housing and treatment services for homeless individuals with substance abuse issues, and 143 units of transitional housing for homeless families.

Gaps and Priorities

Identifying gaps and priorities has been an integral part of the Continuum of Care development process. Point-in-time surveys have been conducted annually to obtain accurate unduplicated counts of the number of homeless persons in the County as of a given date. On January 26, 2005, there were 800 single adults and 333 families with children numbering 1,149 persons (with 727 children), for a total of 1,949 people who met the HUD Homeless Assistance Program homeless criteria. Analysis of the data collected

about the population characteristics and service needs of these persons was used in the Continuum of Care grant application process. This information is also used along with other data by the working committees of the Community Planning Collaborative on Homelessness to identify needs and gaps, develop program ideas, seek funding sources, evaluate existing programs, and educate the community at large. Major gaps identified include the need for permanent supportive housing for persons with disabilities, including development of single resident occupancy units and additional safe haven capacity, a need for additional family shelter beds, a continuing need for services and programs to help women and their children who are victims of domestic violence, and the need to continue existing transitional housing programs in order to avoid creating a gap.

The ability to secure permanent affordable housing for families and individuals who are ready to leave transitional housing is a major gap in the high-cost Northern Virginia housing market. In 2004, the average rental complex apartment rent in Fairfax County was \$1,157 per month for all types of units and the median market value of owned housing was \$349,000. For most families graduating from transitional housing, some form of housing subsidy is essential, but the demand for assisted housing far exceeds the supply. In November 2004, there were over 8,600 households on the waiting lists for Public Housing, Housing Choice Vouchers, and the Fairfax County Rental Program, but all of the Housing Choice Vouchers available to the County were under lease. The largest gap, and the greatest need in the Continuum of Care, continues to be the need for permanent affordable housing.

COORDINATION AND OTHER ACTIONS

Coordination of Resources to Achieve Objectives

The primary coordinating group is the CCFAC, which has representation from Fairfax County Redevelopment and Housing Authority (FCRHA), Human Services Council (HSC), Community Action Advisory Board, Fairfax-Falls Church Community Services Board, Homeless Oversight Committee, Fairfax-Falls Church United Way, Fairfax Partnership for Youth, Commission on Aging, Advisory Social Services Board, Fairfax Area Disabilities Services Board, Health Care Advisory Board, Fairfax County Alliance for Human Services and a representative of the County's Revitalization Areas. It also includes representatives from the business community, schools community, faith community, children younger than school age community, and youth needs and services community. Membership may include representation from human services provider groups, consumer and community organizations and Boards, Authorities and Commissions, which relate to the Human Services Community, as appropriate. Members are appointed by the County Executive and serve for a term of three years. The lead coordinating agency is the Department of Housing and Community Development, working with an inter-agency team that includes the Department of Family Services, the Department of Administration for Human Services, and the Department of Systems Management for Human Services, and the Office of the County Executive.

Another essential part of the coordination process is support for the efforts of other public, private and nonprofit organizations that seek funding for housing activities and

programs from a variety of federal and State funding sources. Fairfax County will generally support such applications.

OTHER ACTIONS PLANNED FOR SPECIFIC PURPOSES

Fostering and Maintaining Affordable Housing

One of the priorities of the County for the use of CDBG funding, HOME funds, and the local Consolidated Community Funding Pool is to support the production and preservation of affordable housing. The actual allocation of these funds reflects this priority. In addition, CDBG-backed Section 108 loans have been used extensively in the production of affordable housing. For purposes of the Consolidated Plan, "affordable housing" generally means housing which is affordable at 30 percent of household income to households that meet the CDBG and HOME program guidelines for lower-income households.

Improving Public Housing and Resident Initiatives

Historically, one or more of the competitively funded CCFP projects provides services to residents of public housing. The improvement of public housing is accomplished primarily through the use of the Comprehensive Grant Program, a formula-based program that provides funding for the FCRHA to make physical and management improvements in public housing and can be used to upgrade living conditions, correct physical deficiencies, and achieve operating efficiency. Tenant organization and initiatives can also be an essential element for residents to preserve existing unsubsidized affordable housing.

Removing Barriers to Affordable Housing

Recent changes to the Comprehensive Plan and Zoning Ordinance have increased the opportunities for multi-family housing production that may contribute to some improvement in the availability of private market units. A multi-level approach is being pursued to increase the number of disabled units. This includes purchasing and conversion of Affordable Dwelling Units (ADU) for accessibility, rehabbing existing FCRHA units and redesign and development of accessible group homes. The Disability Services Board (DSB) made recommendations to the FCRHA for consideration.

Additionally, greater coordination of housing and human services resources is intended, in part, to encourage programs to improve the job skills and earnings of low-income residents in publicly managed units, thereby enabling these families to move to unsubsidized housing and expanding the benefit of limited resources through increased unit turnover.

Evaluating and Reducing Lead-Based Hazards

Abatement of lead-based paint in Fairfax County's Public Housing was completed in the fall of 1997. Telephone consultation, literature, and referrals to private lead testing companies are provided to citizens who call regarding lead-based paint or other potential environmental lead hazards in the community. The County is implementing procedures for compliance with regulations issued by HUD which established new requirements for

notification, evaluation, and reduction of lead-based paint hazards in federally owned residential property and housing receiving federal assistance.

Reducing the Number of Households with Incomes Below Poverty

One of the funding priorities in the Consolidated Community Funding Pool (CCFP) is to provide the supports people need to be self-sufficient. Programs funded through the CCFP with CSBG funds are specifically targeted toward households with incomes at or below the poverty program guidelines. The Fairfax County Redevelopment and Housing Authority (FCRHA), the Fairfax County Department of Family Services (DFS), and the Community Action Advisory Board (CAAB) share responsibilities in combating poverty.

The Public Housing Authority (PHA) entered into a cooperative agreement with the TANF Agency (DFS), to share information and/or target supportive services. The FCRHA/HCD and the Fairfax County Department of Family Services (DFS) have been collaborators in self-sufficiency programs, such as Project Self-Sufficiency, and Operation Bootstrap prior to the current Family Self-Sufficiency (FSS) program. The DFS and HCD are two departments within the Fairfax County government structure and the service collaboration predates cooperative agreements. Representatives of DFS and other agencies sit on the FSS Coordinating Committee. FSS participants' service plans include the use of a Release of Information that permits the exchange of information between the agencies.

Other coordination efforts between the PHA and TANF agency include client referrals; information sharing regarding mutual clients (for rent determinations and otherwise); coordinate the provision of specific social and self-sufficiency services and programs to eligible families; and jointly administer programs. In addition to this the PHA and TANF agency administer a special program to award Housing Choice Vouchers (HCV) for homeless families in conjunction with supportive services and the Family Unification Program.

Several anti-poverty services and programs are offered to residents and participants in FCRHA programs. The PHA employs several policies to enhance the economic and social self-sufficiency of assisted families. These policies include:

- Public housing rent determination policies
- Public housing admissions policies (Working Preference)
- HCV admissions policies (Working Preference)
- Preference/eligibility for HCV homeownership option participation
- Housing and Community Development Corporation and FCRHA Resolutions Implementing Economic Uplift and Self-Sufficiency
- Adoption of Moderate Income Direct Sales (MIDS) Homebuyers Eligibility Requirements
- Adoption of Policies and Regulations Concerning the Sale and Rental of Affordable Dwelling Units (First Time Homebuyers' Program)
- Authorization to Enter into an Agreement with The Housing Opportunities Foundation to Assist Moderate Income Homebuyers
- Authorization to Establish a New Family Self-Sufficiency Program

- Authorization to Formalize Current Practices for Economic Uplift and Self-Improvement Initiatives

The Community Action Advisory Board (CAAB) serves as an advisory body to the Fairfax County Board of Supervisors. The CAAB advises the Board on the needs, concerns and aspirations of low-income persons and recommends policies that promote meaningful change. The following are goals established by CAAB:

- Review and develop new policies as they relate to low-income residents.
- Oversee the disposition of Community Service Block Grant funds, to include:
 - researching and assessing community needs;
 - facilitating public hearings for low-income families and individuals;
 - allocating funds; and
 - approving programs and contracts with community organizations serving low-income persons.
- Communicate with the Board of Supervisors and other County officials, other agencies and civic groups, the low-income community and citizens of Fairfax County in support of our Board and its mission.

Community Action Programs (CAPs) are public-private partnerships, locally managed and controlled by volunteer boards of directors, for the purpose of reducing poverty and promoting self-sufficiency of the poor.⁹

FAIR HOUSING ISSUES

Federal regulations issued by HUD governing the Consolidated Plan require jurisdictions to complete an analysis of impediments to fair housing choice. In June 1997, the Board of Supervisors adopted the Fairfax County Fair Housing Analysis of Impediments. The Board designated the Fairfax County Human Rights Commission as the agency responsible for implementation and oversight of fair housing activities initiated by Fairfax County.

The Fairfax County Board of Supervisors established four areas, which may present impediments to fair housing choice in Fairfax County. Those areas are:

- 1) Availability of Discrimination Complaint Data
- 2) Education and Outreach Data
- 3) Possible Modifications to County Ordinances and Requirements
- 4) Preservation and Expansion of Affordable Housing

The Board of Supervisors designated the Fairfax County Human Rights Commission as the agency responsible for implementation and oversight of actions addressing impediments to fair housing choice.

During FY 2007, Fairfax County Human Rights Commission projects that in furtherance of its activities to affirmatively further fair housing in Fairfax County undertake the following actions to address impediments to fair housing identified in the AI:

⁹ Fairfax County Proposed Five-Year Consolidated Plan for FY 2006-2010, Antipoverty Strategy Section.

Partner with community groups to identify opportunities for education of the public, homeowners, and homebuyers on the issue of discriminatory and predatory lending.

Partner with community groups to identify opportunities for education of the public, home seekers and housing providers on the issues of fair housing protections for persons with disabilities, including accessibility requirements.

Develop, in conjunction with the Department of Cable Communications and Consumer Protection, a cable segment focusing on fair housing practices and the elderly, which will air on the Fairfax County Government Cable station periodically.

Partner with community groups to identify opportunities for education of the public, homeowners, and homebuyers on the issue of discriminatory and predatory lending.

Collaborate/Partner with the Community Services Board in constructing and presenting training for new staff of the Board of Supervisors regarding Fair Housing issues.

Work in conjunction with other local jurisdictions through the Northern Virginia Regional Commission to address common issues pertaining to fair housing issues and impediments thereto.

Conduct fair housing testing to determine if unlawful discriminatory housing practices are occurring and to pursue possible discrimination claims by filing housing discrimination complaints where warranted.

Conduct fair housing training for rental agents and other real estate professionals.

Conduct fair housing training for nonprofit service providers through the Center for Housing Counseling Training.

Participate in homeownership training provided by the Center for Housing Counseling Training by providing the fair housing component.

Engage in outreach to appropriate/affected industry regarding the county testing program and the results thereof via distribution of report thereon, internet postings, and invitation to participate in seminars.

Enforcement of Article 2 of the Fairfax County Human Rights Ordinance by filing and investigating complaints of unlawful housing discrimination, and dual-filing such complaints with the U.S. Department of Housing and Urban Development.

Develop resources and a protocol for the testing of individual complaints filed with the Commission.

Monitor legislation at the local, state and federal level to ascertain any impact on the fair housing laws and fair housing choice within the County.

Provide training opportunities to Commissioners and staff to facilitate the implementation of the Fair Housing Plan.

MONITORING STANDARDS AND PROCEDURES

The Department of Housing and Community Development monitors and reports to the Consolidated Community Funding Advisory Committee (CCFAC), the FCRHA for some activities, and the Board of Supervisors on progress and achievements of programs funded under and covered by the goals of the Consolidated Plan.

For the Consolidated Community Funding Pool (CCFP) (which uses CDBG, County General Funds and the Community Services Block Grant (CSBG), funding awards are made by the Board of Supervisors and contracts are executed with the nonprofit sub-grantees. The contracts include each sub-grantee's proposal descriptions, goals, projected outcomes, and budget. These elements form the basis for monitoring each program and for the program's evaluation.

The Department of Administration for Human Services and the Department of Housing and Community Development have the responsibility for monitoring the performance of CCFP programs funded by CSBG, CDBG, and County General Funds. There are certain standard contract requirements (including federal requirements) which are common to all CCFP performance evaluations. A monitoring checklist is used for these standard contract requirements. In addition, staff also reviews each sub-grantee's annual audit.¹⁰

The County Department of Housing and Community Development, Department of Systems Management for Human Services, and Department of Administration for Human Services collaborate with various entities to provide training to nonprofit organizations in monitoring and accountability. Outcome measurement assists organizations to: (1) focus on their mission, (2) track program results, and (3) develop consistent procedures for reporting services delivered as well as a basis for determining the effectiveness of funded programs.

COMMENTS

The CCFAC held a public hearing on Housing and Community Needs on November 15, 2005. Four speakers addressed the CCFAC at the public hearing. These comments are summarized below. The Fairfax County Board of Supervisors will hold public hearing on the draft Proposed Consolidated Plan One-Year Action Plan for FY 2007 on March 13, 2006. Comments will be inserted below.

Phil Rosenthal, Fairfax County Community Advisory Board - He spoke on the needs of the homeless and related community services needs, which covered 3 areas: affordable housing, revitalization of low-income areas and single resident occupancy (SRO) units. He stated efforts to increase the amount of affordable housing must include but not be limited to SRO's, new housing units and preserving existing affordable housing. In addition,

¹⁰ Fairfax County Proposed Five-Year Consolidated Plan for FY 2006-2010, Fairfax County Proposed Five-Year Consolidated Plan for FY 2006-2010.

resources that supplement income so that families can afford housing must be maintained. He stated revitalization and development is not important only for areas such as Tysons Corner or other anticipated Metro stop communities. Fairfax County must take care of its older economic centers. He stated while it is difficult for families to obtain affordable housing, it is as difficult for single adults with limited income to locate and obtain affordable housing. The Single Resident Occupancy Task Force final report dated July 2005, furnished excellent background and a timetable of goals and target dates for the development of critical housing for single adults with limited incomes, including those who are chronically homeless or may have disabilities or be elderly.

Barbara Holleb, Jewish Social Service Agency - Jewish Social Service Agency is a non-sectarian social service agency offering counseling and other services to individuals of all ages, all economic strata, all ethnic and all racial groups within Northern Virginia. She spoke of two aspects of JSSA's work in Northern Virginia. First, through its work in the community and with several of the school districts in Northern Virginia, JSSA has recognized that bullying is a growing, and very trying problem among school children. They will be seeking funding to begin an intervention program to decrease bullying among school children. JSSA has an extensive program for children with developmental disorders and their families. A Symposium for Parents of Children with Autism, Asperger's Syndrome and pervasive Developmental Disorders was held in September. They learned from the parents who attended that there is a significant need for services directed toward parents. They are attempting to develop programming to meet their needs.

George Lane, Habitat for Humanity of Northern Virginia - George Lane stated, since the time of the last public needs hearing, they have seen the lack of housing that is affordable increase to dangerous levels due mainly to the competition for any and all available property. Low income housing providers, like Habitat for Humanity, now compete with market rate builders and developers and are paying much higher prices. They have been fortunate to partner with a variety of individuals and companies to obtain property for their portfolio but the work becomes more difficult and expensive every day. Therefore they strongly recommended that the CCFAC continues to put resources into community development and leverage these resources by choosing programs and initiatives that will provide housing and services to our low and very low income neighbors in a creative and mixed income environment. In Habitat's experience, low income residents can be much more successful if living in a community with neighbors with a variety of income levels. It has proven to be a very good experience for the families in the higher income brackets to live in mixed income neighborhoods.

Mary Ann Lecos, Annandale Christian Community for Action (ACCA) - ACCA is a coalition of churches which serves the needy in the Annandale, Lincolnia, Baileys Crossroads, and Culmore areas of Fairfax County. ACCA has provided child care, emergency food, financial assistance, and furniture for those who cannot be served by government programs. Each year has brought a greater demand for financial assistance from ACCA. In FY 2005, the number of requests to ACCA decreased slightly but the amounts needed continued to increase. ACCA attribute this anomaly to an erratic job market and to disproportionate increases in the costs of energy, fuel, and prescription drugs, which required their clients to choose among essential needs, e.g., food or shelter. Most of ACCA's support continues to come from member churches and individuals who have responded to their annual challenge grant drives. However, ACCA is facing a

financial crisis. In the first quarter of the current fiscal year, they spent 40 percent of what was budgeted for Family Emergency Assistance for the entire year, and have committed most of their reserve funds.

CERTIFICATIONS

There are 11 separate certifications, listed below, to be included in the Annual Plan. The specific text for these certifications follows.

1. Affirmatively Further Fair Housing
2. Anti-displacement and Relocation Plan
3. Drug-Free Workplace
4. Anti-Lobbying
5. Authority of Jurisdiction
6. Consistency with Plan
7. Section 3 of the Housing and Urban Development Act of 1968
8. Community Development Block Grant Certifications (multiple)
9. HOME Program Certifications (multiple)
10. Emergency Shelter Grant Certifications (multiple)
11. Housing Opportunities for Persons with AIDS Certifications

Note: Citizen Participation and Community Development Plan certifications are included in the CDBG certification requirements. The acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, are included in the Anti-Displacement and Relocation Plan certification.

The certifications for the One-Year Action Plan for FY 2007 are presented on the following pages.

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing --The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan --It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential anti-displacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace --It will or will continue to provide a drug-free workplace by:

1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about --(a) The dangers of drug abuse in the workplace; (b) The grantee's policy of maintaining a drug-free workplace; (c) Any available drug counseling, rehabilitation, and employee assistance programs; and (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
 - (a) Abide by the terms of the statement; and
 - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted -
 - (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
 - (b) Requiring such employee to participate satisfactorily in a drug abuse

assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;

7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

Anti-Lobbying --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all sub awards at all tiers (including subcontracts, sub grants, and contracts under grants, loans, and cooperative agreements) and that all sub recipients shall certify and disclose accordingly.

Authority of Jurisdiction --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan --The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 --It will comply with Section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

Signature/ Authorized Official

Date

County Executive

Title

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation --It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan --Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan --It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds --It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
2. Overall Benefit. The aggregate use of CDBG funds including Section 108 guaranteed loans during program year(s) Fairfax County Fiscal Year 2006, (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force --It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws --The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint --Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, subparts A, B, J, K and R;

Compliance with Laws --It will comply with applicable laws.

Signature/ Authorized Official

Date

County Executive

Specific HOME Certifications

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance --If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

Eligible Activities and Costs --it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

Appropriate Financial Assistance --before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

Signature/ Authorized Official

Date

County Executive_____

Title

ESG Certifications

The Emergency Shelter Grantee certifies that:

Major rehabilitation/ conversion --It will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 10 years. If the jurisdiction plans to use funds for purposes less than tenant-based rental assistance, the applicant will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 3 years.

Essential Services --It will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure as long as the same general population is served.

Renovation --Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services --It will assist homeless individuals in obtaining appropriate supportive services, including permanent housing, medical and mental health treatment, counseling, supervision, and other services essential for achieving independent living, and other Federal State, local, and private assistance.

Matching Funds --It will obtain matching amounts required under §576.71 of this title.

Confidentiality --It will develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement --To the maximum extent practicable, it will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, operating facilities, and providing services assisted through this program.

Consolidated Plan --It is following a current HUD-approved Consolidated Plan or CHAS.

Signature/ Authorized Official

Date

County Executive _____

Title

HOPWA Certifications

The HOPWA grantee certifies that:

Activities --Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

Building --Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

Signature/ Authorized Official

Date

County Executive _____

Title

APPENDIX 1 TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U. S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

B. Drug-Free Workplace Certification

1. By signing and/ or submitting this application or grant agreement, the grantee is providing the certification.
2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e. g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code) :

County of Fairfax Department of Housing and Community Development, at:
3700 Pender Drive, Fairfax, Fairfax County, Virginia 22030
One University Plaza, Fairfax, Fairfax County, Virginia 22030

4530 University Drive, Fairfax, Fairfax County, Virginia 22030
South County Government Center Office, 8350 Richmond Highway,
Alexandria, Fairfax County, Virginia 22309

Check if there are workplaces on file that are not identified here. The certification with regard to the drug-free workplace is required by 24 CFR part 24, subpart F.

7. Definitions of terms in the Non-procurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U. S. C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e. g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of sub-recipients or subcontractors in covered workplaces).

APPENDIX 2 TO CERTIFICATIONS

RESALE / RECAPTURE GUIDELINES FOR HOMEBUYER ACTIVITIES USING HOME FUNDS:

When using HOME funds in any FCRHA program involving homebuyer activities, the program will incorporate the following provisions as appropriate:

RECAPTURE

If the HOME recipient decides to sell the house within the affordability period at whatever price the market will bear, the FCRHA will require recapture of all or a portion of the direct HOME subsidy as follows:

- Sharing of the net proceeds: when the net proceeds are insufficient to repay the direct HOME subsidy and the homebuyer's investment, the net proceeds may be shared in either of two ways:
 - 1) Recapture of the HOME funds may be based on the ratio of the HOME subsidy to the sum of the homeowner's investment (down payment and any capital improvement investment made by the owner since purchase), plus the HOME subsidy:
$$\frac{\text{HOME Subsidy}}{\text{HOME Subsidy} + \text{Homeowner Investment}} \times \text{Net Proceeds} = \text{HOME recapture}$$
 - 2) The homebuyer's investment may be repaid in full before any HOME funds are recaptured. The FCRHA may choose to use the available proceeds from the resale to repay the homeowner's investment first. The HOME subsidy is then repaid to the extent that proceeds are available.
- Excess Proceeds: When net proceeds exceed the amount necessary to repay both the homeowners investment and the HOME subsidy, the excess proceeds may be paid to the homeowner, retained by the FCRHA, or shared by both parties.
- Exception: Development subsidies are not subject to recapture. For properties that receive development subsidies only, and there is no direct financial assistance to the homebuyer, the resale requirements below will apply.

RESALE

Under certain FCRHA programs, the HOME-assisted units must remain affordable over the entire affordability term, and therefore those units will be designated as "affordable units." If a unit is so designated, and is sold during the affordability period, the sale must meet the following criteria:

- The new purchaser must be low-income, meeting the HOME Program definition, and occupy the property as the family's principal residence.
- The sales price will be controlled by the FCRHA so as to be "affordable" to the new purchaser.
- The original homebuyer, now the home seller, must receive a "fair return" on their investment, as defined by the FCRHA.
- The FCRHA will use deed restrictions, land covenants or other similar legal mechanisms to enforce the resale restrictions.

**Consolidated Community Funding Pool (CCFP) Funding Priorities
for FY 2007-2008**

Approved by the Fairfax County Board of Supervisors

as recommended by the Consolidated Community Funding Advisory Committee (CCFAC)

Priority Area: Self-Sufficiency

Goal: Families and individuals, including seniors and persons with disabilities, are healthy, stable, and independent.

Action Statement: The community provides services to enhance skills and provide support to enable families and individuals, including seniors and persons with disabilities, to be self-sufficient.

Target Funding Percentage Range: 41 – 49 percent

Service Examples (May include but is not limited to):

- Counseling to improve household budget management
- Employment training and services for eligible populations including seniors, persons with disabilities, or other low-income individuals
- Small business development for low-income or disadvantaged individuals
- Immigrant support services (ESOL, citizenship, acculturation, legal services, etc.) to persons living in Fairfax County
- Accessible transportation to get to employment, education opportunities, or medical appointments for families, and individuals including seniors and people with disabilities.
- Child care to help parents stay employed
- Respite services to help caregivers for persons with chronic personal care needs
- Assistance with tasks that keep individuals (including persons with disabilities or seniors) in their home (e.g., home health services, delivery of meals, transportation to medical appointments)
- Assistance finding affordable medical/dental services and medication
- Legal services that improve or maintain individual and family health and stability (employment law, consumer/housing law, access to entitlements, family law, etc.)
- Programs that increase the economic opportunities for people living in communities including neighborhoods identified for community improvement or revitalization
- Providing positive social environments for isolated individuals
- Supports in services for transportation, employment, and housing for seniors and persons with disabilities
- Services to prevent violent behavior among young adults and youth
- Child abuse/domestic violence prevention strategies in communities
- Programs for individual and family counseling

Outcome Examples For Programs Addressing Priority Area for Self-Sufficiency	
Program Measure	Program Outcome (benefits to individual, family, and/or community)
Percentage of clients, including seniors and those with disabilities, getting jobs	Family and individuals are independent and financially solvent
Percentage of clients meeting their goals to stay within their budget	Keep people in housing and reduce debt
Percentage of low-income clients receiving legal representation to redress consumer/housing/employment issues	People with limited income receive help to get fair and equitable treatment through the justice system

Priority Area: Affordable Housing

Goal: Families and individuals, including seniors and people with disabilities, have a home.

Action Statement: The community helps families and individuals, including seniors and people with disabilities, find and maintain safe, appropriate, accessible, and affordable housing.

Target Funding Percentage Range: 25 – 35 percent

Service Examples (May include but is not limited to):

- Acquisition/rehabilitation/construction of housing to preserve affordable housing stock
- Counseling related to finding and maintaining a home
- Tenant education and good neighbor programs
- Housing acquisition, development, and preservation
- Transitional housing programs
- Services, including rental support, to assist families and individuals to obtain and keep housing
- Adaptive housing
- Housing that people with disabilities or with family members with disabilities find accessible through universal design features

Outcome Examples for Programs Addressing Priority Area for Affordable Housing	
Program Measure	Program Outcome (benefits to individual, family and/or community)
Number of affordable housing units created or preserved	Low-and moderate-income families can live and work in Fairfax County
Number of housing units repaired for low-and moderate-income persons	Families keep safe and appropriate housing
Number of persons moving from homelessness to stable housing	Families and individuals can reside in their own homes
Number of affordable units available to rent or purchase that are deemed accessible for people with disabilities	Persons with disabilities or families with one or more disabled persons can reside in accessible and affordable homes or dwelling units.

Priority Area: Youth

Goal: Youth have knowledge, skills, and abilities to make safe responsible decisions.

Action Statement: The community provides prevention and intervention programs and services to promote the safety and well-being of youth.

Target Funding Percentage Range: 11 – 19 percent

Service Examples (May include but is not limited to):

- Tutoring and other educational programs
- Enrichment programs
- Mentoring programs
- Parenting programs that contribute to the well-being of youth
- Peer mediation
- Conflict resolution and anger management
- Mental health and substance abuse prevention services
- Dropout and delinquency prevention

- Activities that engage youth in community service
- Social readjustment from institutional settings
- Transportation to youth programs
- Programs that prevent youth from becoming involved or continuing in unsafe behaviors
- Life skills and healthy choices programs
- Education and skill development through recreational activities

Outcome Examples For Programs Addressing Priority Area for Youth	
Program Measure	Program Outcome (benefits to individual, family and/or community)
Number of program participants staying out of the juvenile court system	To learn and demonstrate positive behaviors at home, in school, and in the community
Percentage of youth participating in program improve school attendance	Youth attain educational goals and are provided positive opportunities for personal growth
Number of students improving their grades	Kids stay in school

Priority Area: Basic Needs

Goal: Families and individuals, including seniors and people with disabilities, meet their basic needs.

Action Statement: The community provides emergency assistance to enable families and individuals, including seniors and people with disabilities, to meet their basic needs.

Target Funding Percentage Range: 7 – 13 percent

Service Examples (May include but is not limited to):

- Food assistance
- Clothing collection and distribution
- Furniture collection and distribution
- Financial assistance or crisis intervention to prevent utility disconnect and evictions
- Financial assistance or crisis interventions such as covering emergency dental services, urgent medical services, and medication costs
- Consumer education to prevent crises
- Prevention efforts including emergency assistance and crisis intervention to prevent homelessness

Outcome Examples For Programs Addressing Priority Area for Basic Needs	
Program Measure	Program Outcome (benefits to individual, family, and/or community)
Number of clients receiving prescribed medications	Keep people with chronic illness healthy and self-sufficient
Number of clients that receive food	Prevent malnutrition in children and adults
Number of clients receiving utility assistance to prevent disconnection	Provide for safe and sanitary living environments; help families keep housing and prevent evictions
Number of clients receiving information on community resources	Maximize the use of community resources

ADVISORY GROUPS AND OTHER ORGANIZATIONS

Consolidated Community Funding Advisory Committee

The Consolidated Community Funding Advisory Committee (CCFAC), which is responsible for the overall citizen and community input process and for preparation of the Consolidated Plan and the annual update to the One-Year Action Plan, is composed of representatives from the following:

Advisory Social Services Board
Business Community
Community Action Advisory Board
Council on Homelessness (formerly Homeless Oversight Committee)
Fairfax Area Commission on Aging
Fairfax Area Disabilities Services Board
Fairfax County Alliance for Human Services
Fairfax County Human Services Council
Fairfax County Public Schools/PTA/Schools Community
Fairfax County Redevelopment and Housing Authority
Fairfax County's Revitalization Areas
Fairfax-Falls Church Community Services Board
Fairfax-Falls Church United Way
Fairfax Partnership for Youth/Youth Community
Health Care Advisory Board
Preschool-Age Community

These groups and the Directors and staff contacts of the respective County agencies or organizations receive copies of the Proposed Action Plan for review and comment to the CCFAC or prepare formal public comment for consideration by the Board of Supervisors.

Participating and Cooperating Jurisdictions

The Consolidated Plan is also furnished to the Towns and Cities which participate in the Fairfax County CDBG Program, and to the City of Falls Church, which contracts with Fairfax County for emergency shelter and services to the homeless. The following jurisdictions are included.

Town of Herndon
Town of Clifton
Town of Vienna
City of Fairfax
City of Falls Church

Additional Citizen Organizations and Advisory Groups

The following additional citizen organizations, councils, boards and advisory groups, which are not specified in the Citizen Participation Plan and may not be represented directly on the CCFAC, and/or staff contacts for these groups, are given the opportunity to provide comments and input to the CCFAC or the Board of Supervisors on the Proposed Action Plan for FY 2006.

Affordable Dwelling Unit Advisory Board
Economic Development Authority
Human Rights Commission
Tenant-Landlord Commission
Planning Commission
Commission for Women
FCRHA Resident Advisory Council
Fairfax County Private Industry Council
Northern Virginia Private Industry Council
Northern Virginia Planning District Commission
Therapeutic Recreation Services Advisory Council
Social Services Citizens Advisory Committee
Route 1 Task Force for Human Services
Community Improvement Committee
Federation of Citizens Associations
Magisterial District Councils
Chambers of Commerce
Fairfax County Athletic Council
Fairfax County Community Center Coalition
Community Policy & Management Team
Resource Advisory Program
Employer Child Care Council
SACC Parent Advisory Council
Head Start Parent Policy Council
Medical Care for Children Project
Juvenile Court Citizens Advisory Board
Commission on Organ & Tissue Donation & Transplantation
Alcohol and Drug Community Advisory Board
Mt. Vernon Mental Health Center Advisory Board
Northwest Mental Health Center Advisory Board
Woodburn Center Advisory Board

Associations and Nonprofit Organizations

Over 350 associations and Nonprofit organizations involved in affordable housing, community development, emergency assistance, homeless services, and supportive housing programs were involved in the development of the Consolidated Community Funding Pool targeted funding priorities and in review of the draft proposal evaluation criteria. These organizations, and those which requested a copy of the FY 2007-2008 Application Package for the Consolidated Community Funding Pool, were also given the opportunity to provide comments on the proposed One Year Action Plan for FY 2007 to the CCFAC or to prepare formal comments for the Board of Supervisors.

**TIMELINE FOR THE CONSOLIDATED PLAN
ONE-YEAR ACTION PLAN FOR FY 2006**

September 2005

***9/13** *CCFAC meeting 7:30 p.m., Conference Room 9/10, Fairfax County Government Center*
Approval of Evaluation Criteria

October 2005

10/03 Release of Consolidated Community Funding Pool (CCFP) Request for Proposals (RFP)

10/11 CCFAC new member orientation

***10/11** *CCFAC meeting 7:30 p.m., Conference Room 4/5, Fairfax County Government Center*
Discussion of Annual Public Hearing on Housing and Community Development Needs

10/20 CCFP Pre-Proposal Conference, Board Auditorium, Fairfax County Government Center, 10:00 a.m. to 12:00 p.m.

November 2005

11/15 *CCFAC meeting 7:30 p.m., Pennino Human Services Building Room, 206, 12011 Government Center Pkwy*
CCFAC holds Fairfax County's Annual Public Hearing on Housing and Community Development Needs

December 2005

12/01 CCFP RFPs due 2:00 p.m., Department of Purchasing and Supply Management, Suite. 427, Fairfax County Government Center; Review process begins December and undertaken until March

***12/13** *CCFAC meeting 7:30 p.m., Conference Room 9/10, Fairfax County Government Center*
Possible consideration of Working Advisory Group Recommendations
Update on CCFP RFP process

12/15 FCRHA meeting, 7:00 p.m., One University Plaza
Possible consideration of Working Advisory Group Recommendations

January 2006

*1/9 CCFAC/FCRHA Working Advisory Group meeting, 8:00 a.m.,
Conference Room 8, Fairfax County Government Center*

**1/10 CCFAC meeting 7:30 p.m., Conference room 9/10, Fairfax County
Government Center*

1/9 CCFAC/FCRHA Working Advisory Group Meeting

1/12 FCRHA meeting 7:00 p.m., One University Plaza

1/24 CCFAC/FCRHA Working Advisory Group Meeting

February 2006

2/2 FCRHA meeting 7:00 p.m., One University Plaza
Adoption of recommendations for the use of FY 2007 CDBG and
HOME funds

2/6** Board of Supervisors meeting 10:00 a.m., Board Auditorium, Fairfax
County Government Center
Authorization to Advertise a Public Hearing for March 13, 2006 on the
Consolidated Plan One-Year Action Plan for FY 2007

**2/14 CCFAC meeting 7:30 p.m., Conference Room 9/10, Fairfax County
Government Center
Adoption of recommendations for the use of FY 2007 CDBG and
HOME funds
Approval of release of Proposed One-Year Action Plan for FY 2007 for
Public Comment*

2/17 Release of Consolidated Plan One-Year Action Plan for FY 2007
Public comment period begins.

March 2006

3/13** Board of Supervisors meeting 10:00 a.m., Board Auditorium, Fairfax
County Government Center
The Board of Supervisors holds Public Hearing on the Consolidated Plan
One-Year Action Plan for FY 2007.

**3/14 CCFAC meeting 7:30 p.m., Conference Room 9/10, Fairfax County
Government Center*

3/16 FCRHA meeting 7:00 p.m., One University Plaza

3/20 Public comment period ends for Consolidated Plan One-Year Action Plan
for FY 2007

April 2006

***4/11**

CCFAC meeting 7:30 p.m., Conference Room 9/10, Fairfax County Government Center

Consider any additional public comments received on Consolidated Plan One-Year Action Plan for FY 2007 prior to forwarding of the Plan to the Board of Supervisors for approval.

Approval of forwarding of Consolidated Plan One-Year Action Plan for FY 2007 to the Board of Supervisors for approval.

May 2006

5/1**

Board of Supervisors meeting - approval of Consolidated Plan One- Year Action Plan for FY 2007

5/1**

Board of Supervisors meeting - Consolidated Community Funding Pool Awards for FY 2007

***5/9**

CCFAC meeting 7:30 p.m., Conference Room 9/10, Fairfax County Government Center

5/15

Submit to HUD the adopted Consolidated Plan One-Year Action Plan for FY 2007, implementation to begin July 1, 2006.

June 2006

***6/13**

CCFAC meeting 7:30 p.m., Conference Room 9/10, Fairfax County Government Center

July 2006

FY 2007 CCFP projects begin
CDBG Program Year 32 begins
HOME Program Year 15 begins

***7/11**

CCFAC meeting 7:30 p.m., Conference Room 9/10, Fairfax County Government Center

*Denotes Regular CCFAC Meetings

** Denotes Board of Supervisors Meetings

RESOURCES EXPECTED TO BE AVAILABLE

Federal Resources

Home Investment Partnerships Program (HOME): HOME is an entitlement program which provides flexible housing grants to be used for: the acquisition, rehabilitation, and new construction of affordable housing, tenant based assistance, home buyer assistance, planning, and support services. Fifteen percent (15%) of the annual funding must be set aside for housing development activities of Community Housing Development Organizations (CHDOs), as defined by HUD.

HOPE for Youth: The Youth build program provides assistance for activities and services to assist economically disadvantaged youth to obtain education and employment skills and to expand the supply of permanent affordable housing. It can be used for planning grants, or implementation grants that can include: architectural and engineering work, acquisition, rehabilitation, construction, relocation, administrative costs, education and job training services, counseling, leadership skill development, support services, wages, stipends and benefits to participants, operating expenses, replacement reserves, legal fees, training and technical assistance for the applicant.

Community Development Block Grant (CDBG): CDBG is a federal annual entitlement grant program which funds activities to carry out one of three national objectives: benefit low/moderate-income families; aid in the prevention or elimination of slums or blight; or address urgent needs where conditions pose a serious and immediate threat to the health and welfare of the community. Types of projects generally eligible for funding include: acquisition, rehabilitation, development of public improvements, facilities and housing; public services (up to 15 percent of grant); restoration of historic properties; removal of architectural barriers; special economic development activities; program planning and administration; relocation payments; and other assistance related to community development projects.

CDBG Section 108 Loan Guarantee: This program provides federal loans, secured by a pledge of future CDBG grants and other security, to help fund large-scale development projects. Loan funds may be used for real property acquisition, rehabilitation of publicly owned real property, housing rehabilitation, relocation, clearance, and site improvements, interest payments on guaranteed loan and issuance costs, and debt service reserves.

Emergency Shelter Grants (ESG): This is an entitlement program that provides grants to improve the quality of existing emergency shelters and to increase the number of shelters developed for the homeless, and can be used for: renovation, conversion of buildings, rehabilitation, essential social services, and operating costs (excluding staff payroll).

Housing Opportunities for Persons with AIDS (HOPWA): This is primarily an entitlement program that provides both entitlement and competitive grants for housing assistance and supportive services for low-income persons with AIDS or related diseases and their families. It can be used for: acquisition, rehabilitation, conversion, lease, repair of facilities, new construction, project-based or tenant-based rental assistance, planning, support services, operating costs, short-term payments (rent, mortgage, utility), and administrative expenses.

Public Housing Operating Subsidy: The Fairfax County Redevelopment and Housing Authority receive some operating subsidy for public housing units which were developed through acquisition, rehabilitation, or new construction using public housing development funds.

Capital Fund Grant Program: This formula-based program provides funding for the Fairfax County Redevelopment and Housing Authority to make physical and management improvements or development in public housing, and can be used to upgrade living conditions, correct physical deficiencies, and achieve operating efficiency.

Community Services Block Grant (CSBG): As part of the County's Consolidated Community Funding Pool, the CSBG provides funding for Community Action Program anti-poverty activities, housing counseling, emergency assistance, and other supportive services.

Department of Energy (DOE)/Other Energy Programs: DOE programs may provide funds for rehabilitation (or weatherization), and new construction.

Lead-Based Paint Abatement: This HUD grant program is to develop cost-effective community strategies for abatement of lead-based paint, and funds can be used for: rehabilitation, planning, and operating costs.

Low-Income Housing Tax Credits: This program, administered by the Virginia Housing Development Authority, provides federal tax credits to investors who provide financial support for development of approved low-income housing projects.

Preservation Programs: Various programs provide financial incentives to retain project subsidies for housing where federal assistance is expiring, or to sell the project to a purchaser who will keep it for low-income persons. Housing Choice vouchers may be provided to qualified low-income residents in certain projects to preserve their housing assistance after the project mortgage restrictions are removed or the subsidy contract terminates.

Housing Choice Voucher Program (Formerly Section 8): This program provides rental assistance payments to private owners who lease their units to assisted families and individuals. New allocations of funds for rental assistance are awarded on a competitive basis.

Housing Choice Voucher Homeownership Program: This is a pilot program that assists first-time homebuyers that have been in the Housing Choice Voucher Program for at least one year. The first 25 families chosen to participate have their Housing Assistance Payment applied to their mortgage.

Supportive Housing for Persons with Disabilities (Section 811): This is a competitive grant program which provides funding to expand housing with supportive services in independent living facilities or group homes, and can be a source of financing for capital advances or project rental assistance.

Supportive Housing of the Elderly (Section 202): This program provides capital advances to finance elderly housing that offers supportive services, and project rental assistance (exclusive of debt service) which can be used for: acquisition, rehabilitation, new construction, rental assistance, support services.

Surplus Housing for Use to Assist the Homeless: This program provides rent-free, suitable federally-owned properties that are leased to homeless organizations, which must pay the operating and any rehabilitation and/or renovation costs.

The following federal programs are administered by HUD under the Homeless Assistance Grants program in a competitive funding process.

The Supportive Housing Program (SHP): This program provides grants which can be used for acquisition, rehabilitation, new construction (limited), leasing of structures, operating costs, and supportive service costs of housing, such as transitional housing and permanent supportive housing, which includes a planned service component to serve persons with special needs. Two formerly separate programs are now included as components of SHP. The *Supplemental Assistance for Facilities to Assist the Homeless (SAFAH)* program offers competitive grants for innovative homeless programs and is used in Fairfax County to provide after-care services for graduates of transitional housing who need extended support. The *Safe Havens* component offers grants to provide very-low-income housing for homeless persons with serious mental illnesses, and can be used for: new construction, acquisition, rehabilitation, leasing assistance, low-demand support services, outreach activities, and operating costs.

Shelter Plus Care: This program provides grants, which can be sponsor-based, project-based, or tenant-based, for rental assistance that is offered with support services to homeless persons with disabilities.

Other Public Resources: State Programs

Virginia Housing Development Authority (VHDA) Loans and Grants: The VHDA offers below-market interest loans and grants to fund low-income housing in the State through acquisition, construction, rehabilitation, and homebuyer assistance.

Virginia Housing Partnership Fund: This fund was designed to offer grants and loans as match funds for other grant programs providing for the acquisition, rehabilitation, and construction of low-income housing in the Commonwealth, but it is currently not supported with appropriations from the General Assembly. It does receive some State HOME program funds and has repayments from prior loans to loan again.

Homeless Intervention Program: State funds to provide grants or loans for the payment of temporary rental, mortgage, and security deposit assistance to households who are

homeless or are in imminent danger of becoming homeless. A housing counseling component is directed toward the goal of financial independence and self-sufficiency for the program recipients.

Sponsoring Partnerships and Revitalizing Communities Program (SPARC): State funds to offer homebuyers first trust mortgage financing from Virginia Housing Development Authority's (VHDA) approved lenders at an interest rate below the standard VHDA first-time homebuyer rate. The Fairfax County Department of Housing and Community Development offers financing in the County's Neighborhood Revitalization Financing Program through VHDA's SPARC program.

State Tax Credit for Elderly/Disabled Housing: This program provides a State tax credit to landlords in return for reduced rent charged to tenants who are elderly or have disabilities.

Other Public Resources: Local Programs

Consolidated Community Funding Pool (CCFP): Since FY 2000, an allocation of County General Funds has been combined with federal/State Community Services Block Grant funds and an allocation of Community Development Block Grant funds to provide a pool of dollars for community-based Nonprofit programs funded through a competitive solicitation process.

County Funds (including Housing Trust Fund): These funds provide funding for a variety of housing-related activities, including acquisition of property and structures, rehabilitation, construction, rental assistance, financial leveraging, and revolving loans. These include the Housing Trust Fund, the Preservation Loan Fund, and the Affordable Housing Partnership Fund described below.

The Penny for Affordable Housing Fund: This fund, established in FY 2006, will be instrumental in preserving at least 1000 existing affordable housing units before the end of 2007. In addition, the fund is also intended to be critical source of funding for the production of new affordable housing. The fund will provide financing to nonprofit and for-profit developers and the Fairfax County Redevelopment and Housing Authority (FCRHA) to acquire, rehabilitate, replace and develop affordable housing. The objective of the fund is not replace existing federal and state funding, but to supplement, enhance and leverage those funds.

Affordable Housing Partnership Fund: This fund provides financial assistance to nonprofits and other developers of affordable housing. The program not only supports new housing stock but will encourage preservation of existing affordable housing that may be at risk. The program provides funding for predevelopment expenses, gap and bridge financing as well as technical assistance.

Fairfax County Moderate Income Rental Program: This operating program supports the acquisition, rehabilitation, maintenance, and operating costs of housing owned by the Fairfax County Redevelopment and Housing Authority for rent to eligible low- and moderate-income residents who may not meet federal assistance guidelines.

Business Assistance/Loan Programs: County funds support organizations that develop and implement small and minority business loan programs utilizing other sources, including CDBG Section 108 loans, for loan funds. These organizations may also provide business-development training and technical assistance and participate in revitalization and redevelopment efforts.

Revitalization Loan Program: County funds and CDBG funds are available to owners of properties which have been declared blighted under the County's Spot Blight Program and may be used for predevelopment and site-clearance activities on blighted properties and/or improvement and expansion of existing facilities to eliminate blight.

Home Improvement Loan Program: This program provides loans for home-improvement loans and assistance to low- and moderate-income homeowners with priority for those homes that do not meet health and building code requirements.

Home Repair for the Elderly Program: This program provides minor home repairs for the elderly at no cost to the homeowner for approximately one week of work and \$500 in material expenses.

Blight Abatement Program: The program addresses citizen concerns about specific properties in their communities that are abandoned, dilapidated, or otherwise kept in an unsafe state. After the owner is notified that the property is blighted and if the property owner does not remove the blight within a reasonable period of time, enforcement measures are pursued.

Homeownership Assistance Program: This program provides a second-trust mortgage loan up to \$5,000 to FCRHA tenants, program participants and others who live and work in Fairfax County. The buyers make affordable monthly payments on the second-trust loan and must provide one-half of the down payments from their own funds. The Fairfax County Employees Homeowner Program assists employees to purchase a home in Fairfax County.

Emergency Housing and Shelter Program: This program provides for the contract operation of the County's five community shelters for homeless individuals and families, supportive services, and payments for emergency motel placements.

Emergency Assistance Program: This program provides loans for security deposits, rent or mortgage assistance, and utility payments to prevent evictions; and it provides grants for moving and storage fees to assist clients in relocating to affordable housing after an eviction.

Homeless Prevention Program: This contract program is administered by a Nonprofit agency that provides no-interest loans for rent, mortgage, and security deposits to prevent evictions and/or foreclosures.

There are many private for-profit and nonprofit organizations which contribute to residential construction and community development activities in Fairfax County. The resources which these organizations use can vary over time and may be specific to particular projects. Such resources are described here in general categories.

Private Resources: For-Profit

Financial Institutions: Involvement of the banking community is crucial to structuring the multi-layered financing arrangements that have become necessary to produce and preserve affordable housing. In a time of reduced and constrained public resources, the financing of a large project can involve more than a dozen funding elements from different sources. One private bank provided the essential elements for the acquisition and rehabilitation of a 240-unit apartment complex in a financing arrangement that involved 13 separate sources of funds. Public/private partnerships have also been negotiated for other preservation projects. Bank loans are critical for new construction activity, are used in the County's Home Improvement Loan Program, and are usually part of the package for a household purchasing a home through a first-time homebuyer assistance program. Banks also participate in a public/private partnership for a small and minority business loan program.

Private Developers: Many private development companies are involved in housing production in Fairfax County. The Low-Income Housing Tax Credit Program, along with multi-family development loans from VHDA or the Virginia Housing Partnership Fund, has become a combination attractive to development companies to finance construction of multi-family housing developments that would be affordable to people with incomes at 50-60 percent of median income. With limited funding available, applications for these programs have been highly competitive. For projects with 50 units or more, the County's Affordable Dwelling Unit Ordinance provides a bonus density incentive for developers to provide a percentage of units in new construction as affordable housing. The Fairfax County Redevelopment and Housing Authority has the option to acquire or lease up to one-third of the units, and the balance are for direct sale to eligible low/moderate income homebuyers, or rental to eligible renters.

Other Private Businesses: Many private businesses contribute goods, services, volunteer time and money to nonprofit community-based organizations to assist with a variety of programs, including emergency assistance, food, and home repairs for elderly or other low-income households. For example, there is private support given for the purpose of establishing computer-learning centers for low-income families. Additionally, there is an initiative underway in which the FCRHA will develop magnet housing whereby affordable housing and jobs are linked. This concept will provide a living/learning/working environment that is tied to employers and educational institutions.

Private Resources: Nonprofit

Nonprofit Housing Development Corporations: Several nonprofit housing development corporations are active in Fairfax County. Like for-profit developers, these organizations have also applied for the Low-Income Housing Tax Credit Program and multi-family loan programs available through VHDA. Some applications of the nonprofit developers have been oriented toward acquisition and rehabilitation of older garden-apartment complexes to preserve these units as part of the affordable housing inventory. Nonprofit developers can also work closely with service organizations to develop programs, such as transitional housing, where intensive support services and case management may be essential. Some of the federal grant programs for new construction are only available to nonprofit organizations. Utilization of these programs usually means that the nonprofit has to provide any required matching funds from other resources. These organizations thereby add significantly to the overall level of resources for affordable housing in the County.

Nonprofit Service Organizations: Fairfax County is fortunate to have a long-standing tradition of active community-based nonprofit organizations that provide a wide variety of social services support and assistance to people in need. While some of these groups are directly involved in developing housing, they contribute immeasurably to activities to prevent homelessness through emergency rental assistance, utility payments, and security deposits, as well as providing families and individuals with food, clothing and assistance in locating housing. Four such nonprofit agencies are contracted to operate the five community shelters in the County. While many of these service organizations receive some funding from the County, they also develop other sources of funds that add to the overall level of resources benefiting the communities they serve.

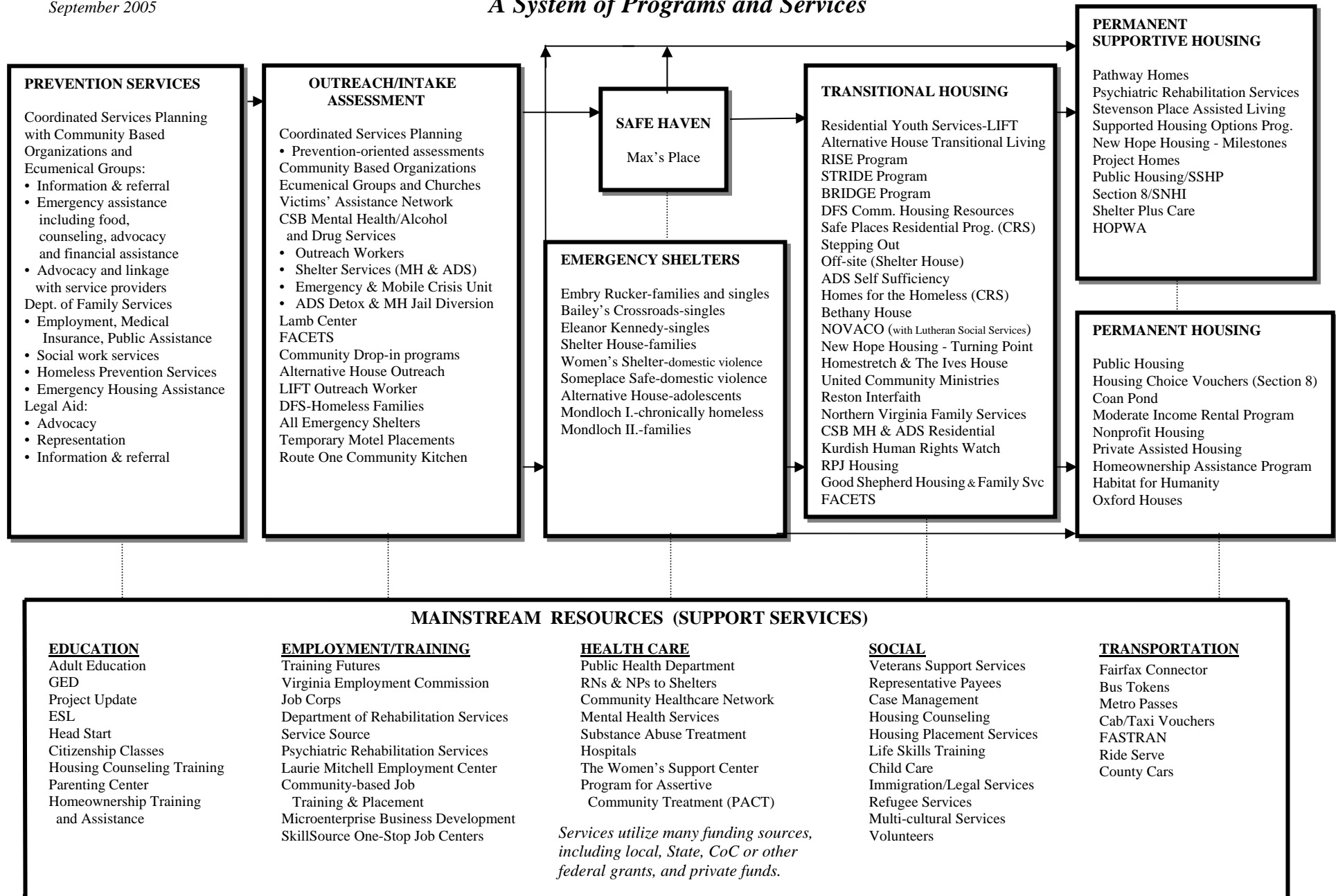
Appendix E

Charts:

Continuum of Care and Community Planning Collaborative on Homelessness

Continuum of Care

A System of Programs and Services

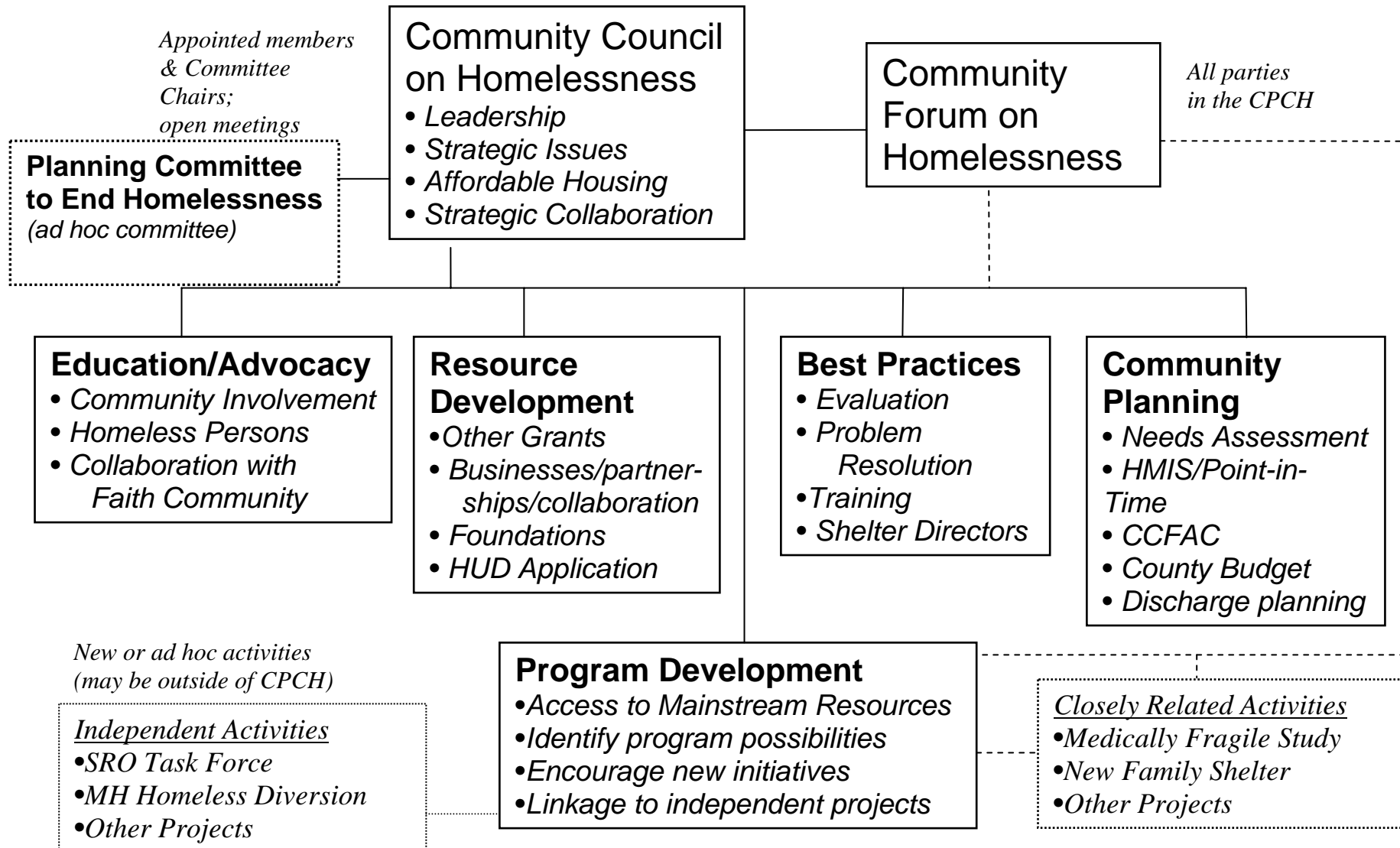


Community Planning Collaborative on Homelessness

"Finding Solutions to End Homelessness"

DRAFT

Revision 12/05



Concept Endorsed at the Joint HOC/CoC Meeting on December 18, 2003, with refinements through February 2005.

COUNTY OF FAIRFAX, VIRGINIA

CITIZEN PARTICIPATION PLAN

FOR THE CONSOLIDATED PLAN

**Adopted by the Board of Supervisors
December 8, 1997**

**Amended by the Board of Supervisors
February 11, 2002**

Purpose of the Citizen Participation Plan

As an Urban County, Fairfax County, Virginia is eligible to apply for funds under the federal Community Development Block Grant (CDBG), Emergency Shelter Grants (ESG), HOME Investment Partnerships Program (HOME), and Housing Opportunities for Persons with AIDS (HOPWA) which are provided to the County through the U.S. Department of Housing and Urban Development (HUD). Federal regulations were revised in 1994 to provide for the consolidated submission of documents (the Consolidated Plan) which cover the planning and application aspects of the CDBG, ESG, HOME, and HOPWA programs (federal funding sources).

Beginning Fiscal Year (FY) 2000, the Consolidated Plan will also include local funding sources and federal Community Services Block Grant (CSBG) funds appropriated by the Board of Supervisors. In addition, the Consolidated Plan includes a description of the Continuum of Care for homeless services and programs, and may include federal funding for these programs at such time as these funds are made available through the federal funding allocation process for the Consolidated Plan.

The Fairfax County Citizen Participation Plan provides a guide for public input and participation in the Consolidated Plan process. The purpose of the Citizen Participation Plan is to encourage citizen participation in the definition of housing, community development and public services needs; services to be provided by community-based organizations; the funding priorities for programs and target populations to be served through resources available in the Consolidated Plan, and in any amendments, as well as to the Consolidated Plan and the annual performance report as may be required by HUD. The Citizen Participation Plan includes the following objectives and describes how each will be met to ensure compliance with federal regulations. The objectives of the Citizen Participation Plan are to:

- Encourage citizen participation by providing citizens with adequate information concerning the amount of funds expected to be available for community development housing activities, public services and services to be provided by community-based organizations through federal and local funding sources, the proposed range of activities that may be undertaken with those funds, including the amount that will benefit very low and low income persons and the plans to minimize displacement and to assist any persons displaced, other important program requirements, and proposed and approved uses of funds;

- Provide for and encourage citizen participation from all sectors of the community, with particular emphasis on participation by persons below the federal poverty line, low and moderate income residents of blighted areas and of areas in which federal funds under federal funding sources are used or are proposed to be used; and for the participation of minority and non-English speaking residents, as well as persons with mobility, visual, speech or hearing impairments;
- Provide citizens, public agencies, and all other interested parties with reasonable and timely access to information and records relating to the County's Consolidated Plan, and the use of assistance provided by federal funding sources included in the Plan for the preceding five (5) years;
- Provide technical assistance to groups representing very low and low income persons and to interested residents that request such assistance in developing proposals for funding assistance under federal and local funding sources covered by the Consolidated Plan, with the level and type of assistance to be determined by the County;
- Conduct public hearings to obtain the views of citizens on housing, community development and public services needs, and needs for services to be provided by community-based organizations, proposed activities, and program performance, which hearings shall be held after adequate notice, at times and locations convenient to potential and actual beneficiaries, with accommodation for persons with disabilities and non-English speaking residents;
- Gather community input, through a variety of methods such as, community meetings, focus groups, surveys and other appropriate forums, regarding funding priorities for services provided by community-based organizations;
- Prepare a summary of comments or views received from citizens in writing or orally through public hearings, focus groups, community meetings and other methods when preparing the final Consolidated Plan, and any amendments to the Plan or the performance report and attach the summary to the final Plan or report. In addition, provide for a timely written answer to written complaints and grievances within fifteen (15) working days, where practicable; and
- Provide criteria for determining what constitutes a substantial change in the planned or actual activities described in the approved Consolidated Plan which would require an amendment to the Plan.

Notice of Consolidated Plan Schedule

The County will encourage citizen participation by providing citizens with adequate information concerning the amount of funds expected to be available for community development and housing activities, public services, and services to be provided by community-based organizations through federal and local funding sources, the proposed range of activities that may be undertaken with those funds, including the amount that will benefit very low and low income persons and the plans to minimize displacement and to assist any persons displaced, other important program requirements, and proposed and approved uses of funds.

The annual Consolidated Plan schedule will be mailed to neighborhoods, groups, associations, nonprofit, ecumenical, business and other community organizations and other interested individuals which have been involved in past funding cycles for each program. Other neighborhoods, groups, associations, organizations, and individuals will be added to the list upon request to the Department of Housing and Community Development.

Information which will be available will include the amount of funding expected to be available under all the federal funding sources and programs in the Consolidated Plan, including estimated program income, program and application requirements, the proposed activities which will benefit very low and low income persons, plans for minimizing displacement caused by proposed activities and assistance opportunities for persons displaced, opportunities for citizen input, submission of project proposals, and schedules for proposed and final applications. This information may be obtained from the Department of Housing and Community Development.

An advertisement of the Proposed Consolidated Plan will be published in a newspaper(s) of general circulation and a copy of the Proposed Consolidated Plan will be available to the public for review and comment at least 30 days prior to submission to HUD. The proposed Consolidated Plan will be available for review 1) at the Department of Housing and Community Development, 2) at the information desk of the County Government Center at 12000 Government Center Parkway, Fairfax, Virginia 22035; and 3) at the information desk of all branches of the Fairfax County Public Library system. The final submission to HUD will also be distributed to these locations.

Citizen Participation Process

The County will provide for and encourage citizen participation from all sectors of the community, with particular emphasis on participation by persons below the federal poverty line, low and moderate income residents of blighted areas and of areas in which federal funds are used or are proposed to be used; and for the participation of minority and non-English speaking residents, as well as persons with mobility, visual, speech or hearing impairments.

The County will provide citizens, public agencies, and other interested parties with reasonable and timely access to information and records relating to the County's Consolidated Plan, and the use of assistance provided by federal funding sources included in the Plan for the preceding five (5) years. Citizens will have an opportunity to comment on housing, community development, public service needs and population and program priority needs identified to be addressed by community-based organizations and the proposed Consolidated Plan prior to its submission to HUD at public hearings, meetings, or by directly contacting the appropriate County agency. Information on the Consolidated Plan schedule will be disseminated to local agencies and Nonprofit organizations working with minority, non-English speaking, and physically impaired residents to afford as many people as possible the opportunity for full citizen participation.

The County will work closely with the Fairfax County Redevelopment and Housing Authority (FCRHA) to encourage the participation of residents of public and assisted housing developments in the development and implementation of the Consolidated Plan. The County will apprise the FCRHA of housing and community development activities related to its developments and surrounding communities so the FCRHA can make such information available at the annual public hearing on the Comprehensive Grant program.

Citizen input on housing, community development, and needs for services to be provided by community-based organizations will be received annually at one or more public hearings to be held before the Consolidated Community Funding Advisory Committee. The Committee is composed of one representative each from the Fairfax County Redevelopment and Housing Authority (FCRHA), Human Services Council (HSC), Community Action Advisory Board, Fairfax-Falls Church Community Services Board, Homeless Oversight Committee, Fairfax-Falls Church United Way, Commission on Aging, Advisory Social Services Board, Fairfax Area Disabilities Services Board, Health Care Advisory Board,

Fairfax County Alliance for Human Services, representatives from the business community, schools community, faith community, children younger than school age community, and youth needs and services community. Membership may include representation from human services provider groups, consumer and community organizations and Boards, Authorities and Commissions, which relate to the Human Services Community, as appropriate. Members shall be appointed by the County Executive and shall serve for a term of three years. The role and responsibilities of the Consolidated Community Funding Advisory Committee will be to:

- Solicit community input
- Advise the Board of Supervisors on the development and implementation of the federally required Consolidated Plan
- Advise the Board of Supervisors on issues relating to the coordinated funding process:
 - Policy considerations
 - Funding priorities
 - Selection criteria
 - Performance measures
- Coordinate with the Community Action Advisory Board in implementation of the CSBG process
- Implement the combined solicitation process and, if deemed appropriate, make comments on Selection Advisory Committee recommendations forwarded by the County Executive to the Board of Supervisors
- Monitor the Consolidated Plan process and report to the Board of Supervisors on its effectiveness relative to defined goals
- Consider and evaluate the potential for including other County and community processes in the Consolidated Plan process.

Based on the comments received from citizens through needs hearing(s) and other community input strategies from interested Nonprofit, ecumenical, business and other civic organizations and County agencies, the Consolidated Community Funding Advisory Committee will prepare a Proposed Consolidated Plan. The Proposed Consolidated Plan will be submitted for review and comment to organizations and individuals on the mailing list.

Comments received will be addressed by the Consolidated Community Funding Advisory Committee and included with the submission of the Proposed Consolidated Plan to the Board of Supervisors.

A public hearing will be held by the Board of Supervisors on the Proposed Consolidated Plan. Final approval of program priorities and funding recommendations included in the Consolidated Plan will be made by the Board of Supervisors.

Reasonable and timely access will be given to citizens, public agencies, and other interested parties to information and records relating to previous funding applications and allocations for the programs included in the Consolidated Plan for the preceding five (5) years.

Technical Assistance

The County will provide technical assistance to groups representing very low and low income persons, as well as to community-based organizations and interested residents that request such assistance in developing proposals for funding assistance under any of federal or local funding sources covered by the Consolidated Plan, with the level and type of assistance to be determined by the County.

This technical assistance could include activities such as training on grant writing, small/minority business support offered through the Purchasing and Supply Management agency, Internet information links, pamphlets and brochures/information packets on resources available in the community.

County staff will be available upon request to answer any questions concerning the requirements of federal and local funding sources included in the Consolidated Plan, such as available funding amounts, funding priorities, eligible activities, environmental review procedures, equal opportunity requirements, relocation provisions, citizen participation requirements and any other requirements of federal and local funding sources. In cases where staff can not answer questions pertaining to federal HUD funds, assistance will be requested from HUD.

As part of the on-going citizen participation effort, County staff will meet with citizen groups in Fairfax County which represent very low, and low and moderate income residents such as neighborhood conservation and redevelopment areas, and with citizen groups in other areas of the County which express interest in participating in federal and/or local funding sources included in the Consolidated Plan, to explain program and application procedures. These meetings will be held in facilities convenient to the neighborhood or groups requesting the meetings.

County staff will provide technical assistance when requested to neighborhood groups, minority groups, community-based organizations, and other residents interested in participating in federal and local funding sources included in the Consolidated Plan. All such groups, including the disabled and elderly, and those serving non-English speaking ethnic/minority populations, will be encouraged and assisted as requested in submitting their views and proposals. County staff will be available to provide assistance in the development and submission of program funding requests and other input. Any persons requiring assistance should contact the Division of Real Estate Finance and Grants Management at HCD at 246-5170 or the TTY number 385-3578.

Public Hearings

The County will conduct public hearings to obtain the views of citizens on housing, community development and public services needs, and needs for services to be provided by community-based organizations, proposed activities, and program performance, which hearings shall be held after adequate notice, at times and locations convenient to potential and actual beneficiaries, with accommodation for persons with disabilities and non-English speaking residents.

A minimum of two public hearings will be held prior to the submission of the Consolidated Plan to HUD.

One or more public hearings will be held by the Consolidated Community Funding Advisory Committee at the beginning of the Consolidated Plan process to solicit citizen comments on housing and community development needs, needs for services to be provided by community-based organizations, proposed activities, and program performance. Testimony received at this hearing will be considered by the Consolidated Community Funding Advisory Committee in preparing the Proposed Consolidated Plan. In addition, the Consolidated Community Funding Advisory Committee may gather community input through a variety of means, such as forums and focus groups, in the development of funding priorities and criteria.

Prior to the submission of the Consolidated Plan to HUD, the Board of Supervisors will hold a public hearing on the Proposed Consolidated Plan as recommended by the Consolidated Community Funding Advisory Committee.

Public hearings will be held at times convenient to potential and actual beneficiaries of the programs to be funded. Public hearings will be held in the Fairfax County Government Center Board Auditorium located at 12000 Government Center Parkway, or in other locations which are convenient to potential and actual beneficiaries, and which are accessible to persons with disabilities. At public hearings where a significant number of non-English speaking residents are expected to participate, Fairfax County will address their needs by providing an interpreter.

Notice of public hearings on the Consolidated Plan will be advertised in a newspaper(s) of general circulation and at least one minority and non-English speaking publication 15 days prior to the date of the public hearing. The notice will include sufficient information about the purpose of the public hearing to permit informed comment from citizens.

Notice of public hearings on the Consolidated Plan will also be advertised in all branches of the County Library system and press releases issued by the Fairfax County Office of Public Affairs.

Response to Citizen Comments

The County will prepare a summary of comments or views received from citizens in writing or orally through public hearings, focus groups, community meetings and other methods when preparing the final Consolidated Plan, and any amendments to the Plan or the performance report and attach the summary to the final Plan or report. In addition, provide for a timely written answer to written complaints and grievances within fifteen (15) working days, where practicable.

Written or oral comments received from citizens as a result of public hearings or other activities to gather community input held on the Consolidated Plan will be given serious consideration in the preparation of the final Plan document, amendments to the Plan, or the performance report. A summary of the comments received from citizens, both accepted and not accepted, will be attached to the final Consolidated Plan, Plan amendments, or performance report.

Comments, complaints, or grievances concerning the Consolidated Plan should be addressed to the Division of Real Estate Finance and Grants Management, Department of Housing and Community Development, 3700 Pender Drive, Suite 300, Fairfax, Virginia 22030.

Every effort will be made to respond in writing to written complaints within 15 working days of receipt of the complaint. If additional time is required, written notice will be provided.

Amendment of the Consolidated Plan

The County will provide criteria for determining what constitutes a substantial change in the planned or actual activities described in the approved Consolidated Plan which would require an amendment to the Plan.

The Consolidated Plan may be amended with the approval of the Fairfax County Board of Supervisors. The County will amend the approved Plan whenever it makes one of the following decisions:

- 1) To make a substantial change in its allocation priorities or a substantial change in the method of distribution of funds;

- 2) To carry out an activity, using funds from any program covered by the Consolidated Plan (including program income) not previously described in the action plan; or
- 3) To substantially change the purpose, location, or beneficiaries of an activity.

In general, any substantial change or adjustment to a Consolidated Plan project budget will be treated as an amendment subject to public notice, review, and comment through the County's quarterly budget review process. Adjustments required to Consolidated Plan project budgets will be included in the third quarter and carryover budget reviews, and will be subject to public comment during the public hearing process held on each of these reviews.

In some circumstances, Consolidated Plan program objectives may be addressed through the appropriation of funds outside of the quarterly budget review process for an activity not previously approved in the Consolidated Plan. In such cases, public notice will be given before the Board of Supervisors is scheduled to take action on such an appropriation.

Substantive amendments to the Consolidated Plan will be publicly advertised at least 15 days prior to consideration of the amendments by the Board of Supervisors to allow time for public comment.

Adoption and Amendment of the Citizen Participation Plan

Proposed changes to the Citizen Participation Plan will be publicly advertised at least 15 days prior to the adoption or amendment of the Citizen Participation Plan by the Board of Supervisors to allow time for public comment.

The proposed revisions to the Fairfax County Citizen Participation Plan for the Consolidated Plan will become effective upon the date of the Board of Supervisors' approval for the planning and implementation process of the Consolidated Plan beginning with FY 2000.

(To be completed upon completion of the CCFP 2007-2008 Awards)

PROJECTED OUTCOMES FOR AFFORDABLE HOUSING FUND

PROJECTED OUTCOMES FOR TARGETED PUBLIC SERVICES